

DISSEMINATION OF RESOURCES TO ELECTION OFFICIALS AND STATE AND LOCAL OFFICERS  
FEEDBACK AND PERSPECTIVES FROM KEY STAKEHOLDERS  
THE ADMINISTRATION OF ELECTIONS AT THE STATE AND LOCAL LEVEL  
PROTECTING THE INTEGRITY OF ELECTION RESULTS  
ADVANCING SAFE, SECURE, ACCESSIBLE ELECTIONS



# 2023 ANNUAL REPORT

EAC.GOV



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# Meet the Commissioners

As outlined in the “Help America Vote Act (HAVA)”, the Commission is comprised of four members appointed by the president, by and with the advice and consent of the Senate. The Commission selects a chair and vice chair from among its members, representing different political parties, for a one-year term. Any action which the Commission is authorized to carry out under HAVA may be carried out only with the approval of at least three of its members.

Commissioner Christy McCormick was named to the position of Chairwoman on February 24, 2023, replacing Commissioner Thomas Hicks who had served in that role during the preceding year. Commissioner Benjamin Hovland assumed the position of Vice Chair on the same date, replacing Commissioner McCormick.



**Christy A. McCormick**  
CHAIRWOMAN



**Benjamin W. Hovland**  
VICE CHAIR



**Donald L. Palmer**  
COMMISSIONER



**Thomas Hicks**  
COMMISSIONER



# Chairwoman's Message

For more than 20 years, the U.S. Election Assistance Commission (EAC) has been dedicated to meeting the challenges of the ever-evolving election landscape while remaining committed to its core mission. The work of election officials is never-ending, regardless of whether it is a presidential election year or if there are only local issues on the ballot. In addition to running some state and local elections, 2023 was an opportunity for election officials to share and make improvements to how they serve voters and prepare for the high turnout and high-attention elections that are coming in 2024. The U.S. Election Assistance Commission also used 2023 to advance and enhance the agency's programs and resources and focus on better serving its stakeholders.

Each day, I work along with my fellow Commissioners and the EAC staff to fulfill the agency's mission of improving elections for federal office and helping Americans vote. The EAC plays a crucial role in assisting election officials to ensure our elections remain accurate, secure, accessible, and transparent. As those who work in election administration know, there is no "off-year," and 2023 was no exception.

As required by HAVA, in July 2023, the EAC released the "**2022 Election Administration and Voting Survey (EAVS) Comprehensive Report**" – a comprehensive source of election administration data collected from 50 states, U.S. territories, and the District of Columbia. The EAVS data provides an invaluable understanding of the election process and the management challenges faced by election officials across the nation during the midterm elections. It is also vital in helping election officials, policymakers, and other stakeholders understand and identify trends and respond to changing voter needs, allowing them to better invest resources to improve election administration and significantly, the voter experience.

This year also commemorated the 33<sup>rd</sup> anniversary of the Americans with Disabilities Act, and the EAC marked the milestone with the release of the "**Disability and Voting Accessibility in the 2022 Elections**" report. The right to vote is one of our most sacred rights. Yet, voters with disabilities continue to face challenges participating in the electoral process, from registering to vote, to casting an independent and private ballot, to accessibility at polling places. The study was conducted in collaboration with Rutgers University and built upon the EAC's extensive research efforts to assist voters with disabilities. Analyzing the 2022 election experience for voters with disabilities, the study found that while there has been notable progress, there is still more work to be done.



**Chairwoman Christy McCormick at the Committee on House Administration Oversight Hearing “American Confidence in Elections: The Role of the Election Assistance Commission in Free, Fair, and Secure Elections” on June 14, 2023. Credit: U.S. Committee on House Administration.**

The EAC also commemorated the 30<sup>th</sup> anniversary of the National Voter Registration Act (NVRA). This landmark piece of legislation revolutionized and brought needed integrity to the voter registration process for Americans by increasing state registration opportunities at motor vehicle agencies and public assistance offices, and by establishing federal requirements for elections officials to conduct reasonable list maintenance of their voter registration lists. It also created a fail-safe method of registration through the National Mail Voter Registration Form. Since its passage, millions of eligible Americans have registered and considerable improvement has been made on the accessibility and transparency of our country’s elections.

This past year, the EAC recognized the third annual National Poll Worker Recruitment Day on August 23. Elections would not be successful without poll workers and election judges guiding voters through the voting process. But in many localities, there continues to be a shortage that state and local election officials are looking to fill. Without enough poll workers, there may be fewer polling locations, longer lines, and more confusion. The EAC first established National Poll Worker Recruitment Day in 2020 to raise awareness about the importance of poll workers and inspire greater civic engagement and volunteerism.



**The EAC Commissioners at the first public meeting in the EAC's Hearing Room, on November 15, 2022.**



**Chairwoman Christy McCormick at the Standards Board Annual Meeting in Phoenix, Arizona, on April 18 and 19, 2023.**



HAVA mandates the EAC develop and maintain the Voluntary Voting System Guidelines (VVSG). The VVSG are a set of specifications and requirements against which the nation's voting systems can be tested to determine if they meet required standards. Two years ago, the EAC took a critical step to lay the groundwork for a 21<sup>st</sup> century voting system that improves cybersecurity, accessibility, and usability requirements. The migration of the newest VVSG 2.0 was completed in November 2023, and is now in full effect. The EAC has offered a variety of resources to assist election officials throughout the migration process, and to reassure voters that voting systems are secure and accurate. While voting systems certified to VVSG 2.0 won't be in voting locations in 2024, the systems currently in place are still accurate and the EAC has confidence in the technology and the officials who administer elections.

The EAC Commissioners have expanded outreach by resuming travel across the country. Not only did the EAC hold numerous in-person meetings, but the Commissioners and EAC staff gave presentations and met with state and local elections officials to hear their concerns and how the EAC can support them in improving elections. Throughout the year, the EAC Commissioners also hosted a number of webinars with subject matter experts to discuss a variety of key topics, including audits, cybersecurity, election official security, and civic engagement.

This is just a glimpse into the activities the EAC has spearheaded over the past year; the rest can be found in the following pages of this annual report. None of this would be possible without the dedicated and dynamic staff who anchor the EAC's foundation and provide election officials with the tools and resources they need to ensure an accurate, accessible, and safe election.

The 2024 federal election will be in the global spotlight when Americans head to the polls to elect new representatives. The EAC is honored to play a role in the electoral process and remains committed to safeguarding voters' access to the ballot box as we demonstrate to the world the power of the people through free and fair elections.

**Christy A. McCormick**, Chairwoman, U.S. Election Assistance Commission



**Christy A. McCormick**  
CHAIRWOMAN

Christy McCormick was nominated by President Barack H. Obama and confirmed by unanimous consent of the United States Senate on December 16, 2014, to serve on the U.S. Election Assistance Commission (EAC). Ms. McCormick has twice before served as Chair and currently serves as Chairwoman of the EAC and the Designated Federal Officer (DFO) for the Technical Guidelines Development Committee (TGDC). She led the Commission's restructuring after several years without Commissioners and created the first election data summit and the first election accessibility summit focused on language. She has met with election officials and legislators across the country and observed elections in nearly all the states.

From 2006 until her appointment with the EAC, Ms. McCormick served as a senior trial attorney prosecuting discrimination violations of federal voting statutes in the Voting Section of the Civil Rights Division at the U.S. Department of Justice (USDOJ). Ms. McCormick was detailed by the Deputy Attorney General to be senior attorney advisor and acting deputy rule of law coordinator in the Office of the Rule of Law Coordinator at the U.S. Embassy in Baghdad, Iraq from 2009 to 2010, where she worked as the U.S. elections expert overseeing the Iraq national elections (including an extensive election recount), as well as on numerous U.S. and coalition Rule of Law efforts.

Prior to joining the USDOJ, Ms. McCormick served as a Judicial Clerk to the Honorable Elizabeth A. McClanahan in the Court of Appeals of Virginia from 2003 to 2006. Ms. McCormick was an Assistant Attorney General and Assistant to the Solicitor General in the Office of the Attorney General of Virginia from 2001 to 2003. She was a member of the U.S. Supreme Court legal teams for *Black v. Virginia* (defending the Commonwealth's criminal statute against cross-burning) and *Hicks v. Virginia* (defending a First Amendment challenge to a state trespassing policy), as well as in cases on appeal to the U.S. Court of Appeals for the Fourth Circuit. She was a Judicial Law Clerk in Virginia's Seventh Judicial Circuit Court from 1999 to 2001.

Ms. McCormick received her B.A. from the University of Buffalo, a J.D. with honors from the George Mason University School of Law (now Antonin Scalia Law School), and also attended the William & Mary School of Law.





**Benjamin W. Hovland**  
VICE CHAIR

Benjamin Hovland was confirmed by unanimous consent of the United States Senate on January 2, 2019, to serve on the U.S. Election Assistance Commission (EAC). Mr. Hovland currently serves as Vice Chair of the EAC and the Designated Federal Officer (DFO) for the Local Leadership Council (LLC).

In 2020, Commissioner Hovland served as EAC Chairman and helped lead the agency during an election year with unprecedented challenges. Under his leadership, the EAC administered nearly \$825 million in federal grant money to help election officials respond to the pandemic and enhance election security. In addition to distributing critical funding, the EAC strategically pivoted resources to help election officials as they confronted obstacles and made difficult decisions of how to best run their elections.

As EAC Chairman, Mr. Hovland also served as Co-Chair of Election Infrastructure Subsector's Government Coordinating Council and Chair of the Joint Subsector COVID-19 Working Group to coordinate pandemic response amongst state and local election officials, federal partners, and the private sector. Other innovations under his leadership included the first-ever National Poll Worker Recruitment Day, which led national recruitment efforts to alleviate concerns about a significant shortage in poll workers due to the pandemic.

During Mr. Hovland's tenure as Chairman, the EAC also adopted a new version of the Voluntary Voting System Guidelines (VVSG). Known as VVSG 2.0, this represents the first major overhaul of the standards in 15 years and a major leap forward for future election systems.

Mr. Hovland's career in elections spans over 20 years and includes service as Acting Chief Counsel for the U.S. Senate Committee on Rules and Administration, where he was a driving force behind Congress appropriating \$380 million in Help America Vote Act (HAVA) funds to enhance election security to the states in 2018. While at the Senate, he focused on the federal government's role in election administration and campaign finance regulation. He organized several hearings on election security preparations and improving election administration. He was integral to pushing for the restoration of a quorum at the EAC in 2015.

Earlier in his career, as the Deputy General Counsel for the Missouri Secretary of State's office, he focused on legal issues related to the administration of state and federal elections, including recounts, poll worker training, voter registration list maintenance, statewide database matching, voter education resources, and ballot initiative litigation.



**Donald L. Palmer**  
COMMISSIONER

Donald Palmer was nominated by President Donald J. Trump and confirmed by unanimous consent of the United States Senate on January 2, 2019, to serve as a United States Election Assistance Commission (EAC) Commissioner.

During his term as EAC Chairman, Mr. Palmer and the Commission instituted a process to establish security testing standards for electronic poll books as part of an EAC testing pilot of election supporting technology. The initiative resulted in the establishment of the Election Supporting Technology Evaluation Program (ESTEP) for the testing of election supporting technology, including ballot delivery, election night reporting, and voting technologies related to the Help America Vote Act.

Mr. Palmer has served as the Designated Federal Officer (DFO) of the EAC's Standards Board and the Board of Advisors on different occasions and the Technical Guidelines Development Committee (TGDC) during the implementation phase of VVSG 2.0, including the adoption of the Lifecycle Policy for the new generation of voting systems and the addition of new penetration testing requirements for future testing campaigns of all voting systems submitted to EAC accredited laboratories.

Mr. Palmer is a former Bipartisan Policy Center Fellow where he advanced the recommendations of the Presidential Commission on Election Administration. Mr. Palmer is a former Secretary of the Virginia State Board of Elections and served as the Commonwealth's Chief Election Official from 2011 to 2014. During his tenure, he implemented an online voter registration system and testing program to review the security and usability of voting systems and electronic poll books. He also served as the Director of Elections at the Florida Department of State where he successfully transitioned the state from electronic voting machines to paper-based digital voting machines prior to the 2008 presidential election and expanded the Florida voting system state certification program. Prior to his work in election administration, he served as a trial attorney with the Voting Section in the U.S. Department of Justice's Civil Rights Division, where he enforced the nation's federal voting laws, including the Help America Vote Act, the Uniform and Overseas Citizen Absentee Voting Act, and the Voting Rights Act. Palmer is a military veteran, retiring from the U.S. Navy after two decades as an intelligence officer and judge advocate general.

Mr. Palmer earned his J.D. at the Stetson University College of Law and his master's degree at George Washington University.



**Thomas Hicks**  
COMMISSIONER

Thomas Hicks was nominated by President Barack H. Obama and confirmed by unanimous consent of the United States Senate on December 16, 2014, to serve on the U.S. Election Assistance Commission (EAC). Mr. Hicks currently serves as the Designated Federal Officer (DFO) of the Standards Board.

Commissioner Hicks has focused his efforts on voter access. Under his leadership, the EAC developed a pocket-sized voter card that serves as a guide on voting rights for voters with disabilities. The card is provided in Braille and large print. The EAC has worked with advocacy groups and election officials to distribute the card.

In addition, Mr. Hicks has addressed the difficulties overseas voters have when requesting and returning their ballots, such as dealing with foreign IP addresses and issues with timely ballot delivery. He worked with key states to set up a help desk. Now, overseas voters receive an email response directing them to the help desk to obtain their ballots.

Mr. Hicks continues to emphasize the need for more young people to become involved as poll workers and in the voting process, he was recently featured in a New York Times article with a profile highlighting his efforts.

Mr. Hicks is a frequent speaker at conferences in the United States and overseas on issues such as voter access, cybersecurity, and election official safety.

Prior to his appointment with the EAC, Commissioner Hicks served as a senior elections counsel and minority elections counsel on the U.S. House of Representatives Committee on House Administration, a position he held from 2003 to 2014. In this role, Mr. Hicks was responsible for issues relating to campaign finance, election reform, contested elections, and oversight of both the EAC and the Federal Election Commission. His primary responsibility was advising and providing guidance to the committee members and caucus on election issues. Mr. Hicks has talked with Americans in every state about their voting experiences. In addition, he has worked with state and local election officials across America to address critical election concerns.

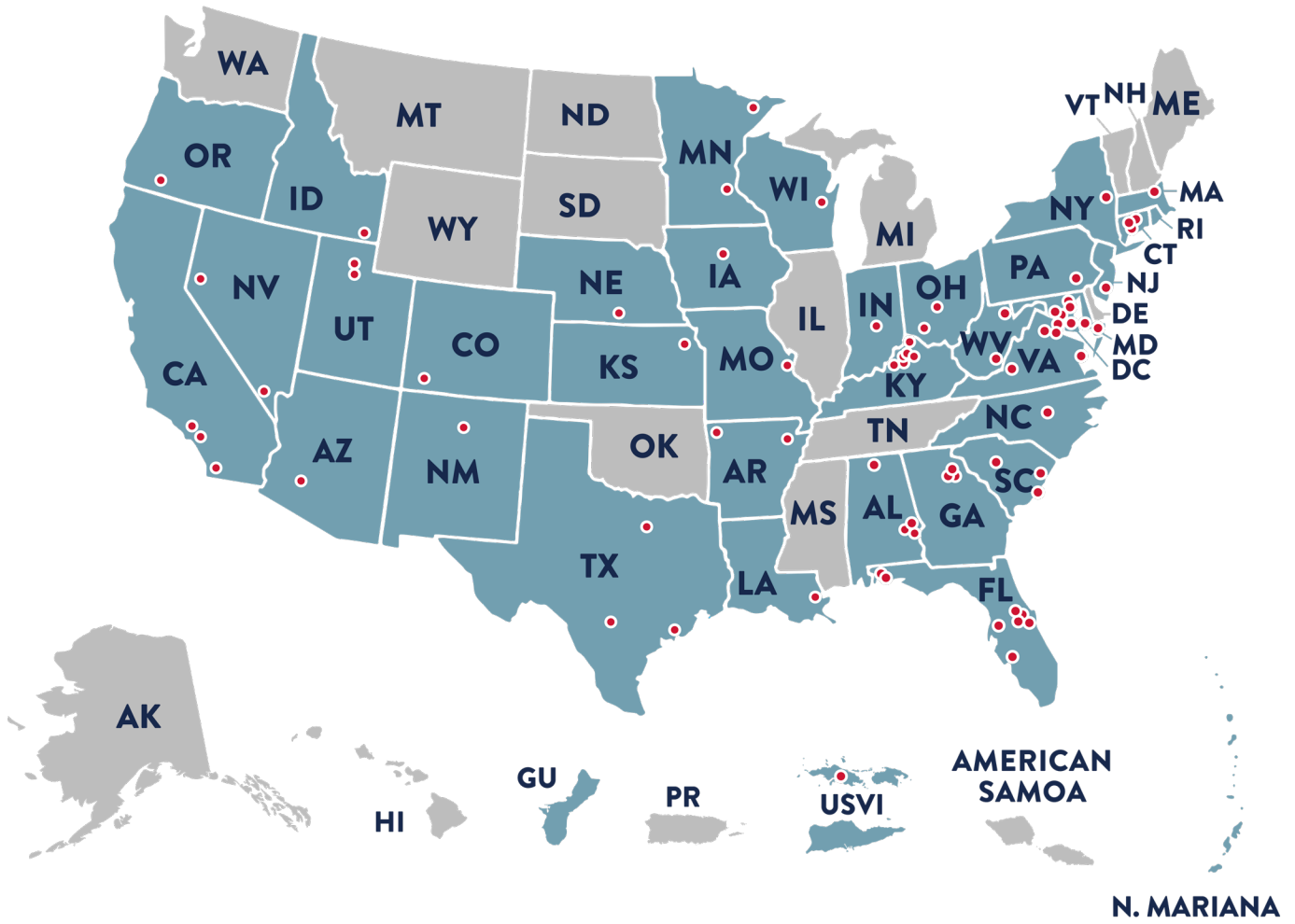
Prior to joining the U.S. House of Representatives, Mr. Hicks served as a senior lobbyist and policy analyst from 2001 to 2003 for Common Cause, a nonpartisan, nonprofit organization that empowers citizens to make their voices heard in the political process and to hold their elected leaders accountable to the public interest. Mr. Hicks has enjoyed working with state and local election officials, civil rights organizations, and all other stakeholders to improve the voting process.

Mr. Hicks served from 1993 to 2001 in the Clinton administration as a special assistant and legislative assistant in the Office of Congressional Relations for the Office of Personnel Management. He served as agency liaison to the United States Congress and the president's administration on matters regarding federal personnel policies and regulations.

Mr. Hicks received his J.D. from the Catholic University of America, Columbus School of Law and his B.A. in Government from Clark University (Worcester, MA). He also studied at the University of London (London, England) and law at the University of Adelaide (Adelaide, Australia).



# Commissioner Stakeholder Engagement



## Foreign Travel

Oslo, Norway  
Stockholm, Sweden  
Tallinn, Estonia  
Brussels, Belgium  
Ottawa, Canada



# General Counsel's Updates

## Votes Taken By the Commission

As required by HAVA Section 207(4), the following section documents all votes taken from October 1, 2022 through December 4, 2023. The following also includes votes taken through the calendar year:

Subject	Result of Vote Decided by a Vote of Date Transmitted Certified Date			
Adopt the VVSG Lifecycle Policy: October 2022 Update	Approve	4-0	10/7/2022	10/7/2022
Adopt the accreditation of Voting System Testing Lab (VSTL) SLI Compliance to test voting systems to the Voluntary Voting System Guidelines (VVSG) 2.0	Approve	4-0	11/15/2022	11/15/2022
Adopt the accreditation of Voting System Testing Lab (VSTL) Pro V&V to test voting systems to the Voluntary Voting System Guidelines (VVSG) 2.0	Approve	4-0	12/20/2022	12/21/2022
Appoint Designated Federal Officers for Standards Board, Board of Advisors, Technical Guidelines Development Committee, and Local Leadership Council	Approve	4-0	2/21/2023	2/23/2023
Appoint EAC Chair and Vice Chair	Approve	4-0	2/21/2023	2/23/2023
Appoint Steven M. Frid as Executive Director	Approve	4-0	1/23/2023	1/27/2023
Renew Charter of Standards Board	Approve	4-0	4/10/2023	4/12/2023
Renew Charter of Board of Advisors	Approve	4-0	4/10/2023	4/12/2023
Renew Charter of Technical Guidelines Development Committee	Approve	4-0	4/10/2023	4/12/2023
Renew Charter of Local Leadership Council	Approve	4-0	4/10/2023	4/12/2023
Adopt EAC FOIA Policy	Approve	4-0	4/3/2023	4/5/2023
Approval of 2022 Election Administration and Voting Survey Report	Approve	4-0	6/15/2023	6/18/2023
Adopt the Recommendation on the Allocability of Election Security Measures Under EAC Policy Regarding Authority to Issue Funding Decision on Use of HAVA Funds	Approve	4-0	7/26/2023	7/27/2023
Adopt the 2023 Updates to the voting system testing and certification VVSG Lifecycle Policy	Approve	4-0	6/16/2023	6/17/2023
Approve the recommendation to adopt the Election Supporting Technology Evaluation Program (ESTEP) as a permanent EAC Program	Approve	4-0	12/4/2023	12/4/2023



# Executive Summary



# Our Mission: Helping America Vote

In November 2017, the EAC adopted the following mission and vision statements for the agency.



## Mission Statement

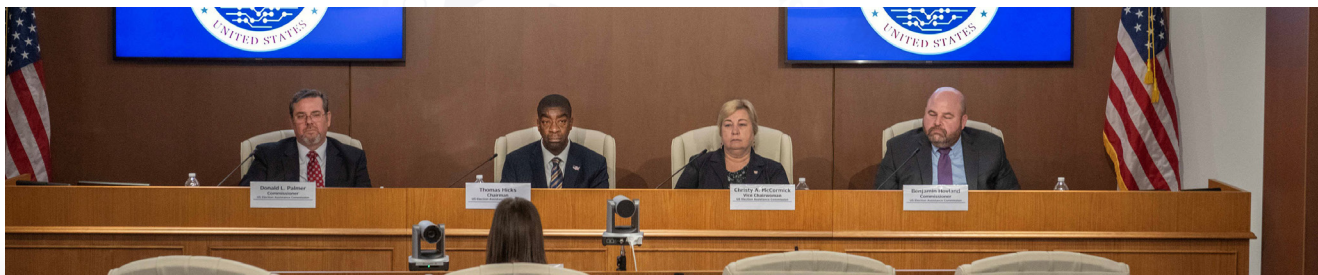
The U.S. Election Assistance Commission helps election officials improve the administration of elections and helps Americans participate in the voting process.



## Vision Statement

A trusted, proactive, and responsive federal agency that helps election officials administer, and voters participate in, elections.

Per Section 207 of HAVA, the U.S. Election Assistance Commission (EAC) is required to submit an Annual Report to Congress. This report details the agency’s activities during FY 2023, as well as the 2023 calendar year, and our efforts to further the mission of the EAC. The EAC made significant accomplishments and contributions that helped to ensure a successful 2023 election cycle.



The EAC Commissioners at the first public meeting in the EAC's Hearing Room on November 15, 2022.

## VVSG 2.0

In February 2021, the EAC Commissioners approved documents for VVSG 2.0 – including the Principles and Guidelines, the Testing and Certification Program Manual, the Voting System Test Laboratory Manual, and the VVSG 2.0 Test Assertions. This was a critical step to lay the groundwork for a 21st century voting system that improved cybersecurity, accessibility, and usability requirements.

Migration to VVSG 2.0 was completed in November 2023, and is now in full effect. To support election officials in this transition, the EAC offered a variety of resources throughout the migration process to reassure voters that voting systems are secure and accurate. While voting systems certified to VVSG 2.0 won't be deployed in voting locations in 2024, the systems currently in place are secure and accurate, and the EAC has confidence in the technology and the officials who administer elections. The Commissioners unanimously voted to accredit both voting system test laboratories (VSTLs) to additionally certify voting systems to VVSG 2.0. As of the end of FY 2023, one system has been submitted for certification and testing.

## Enhancing Election Security

In 2022, the EAC hired its first Director of Election Supporting Technology Evaluation Program (ESTEP), whose responsibilities are to oversee testing and standardizing election supporting technologies with the goal of EAC program certification. In December 2023, ESTEP was unanimously voted to be made a permanent part of the EAC's operations. In FY 2023, ESTEP initiated the next steps for testing and certifying e-poll books on the federal level, which involves revising the Voluntary Electronic Poll Book Requirements to incorporate baseline functional requirements based on state and local standards. The new security requirements went through the public comment process and review by election administration partners, including the EAC advisory boards.

In Spring 2023, the EAC also created a new department, the Field Services Program, to have a deployable, full-time staff of field services technology specialists to proactively provide a combination of virtual and onsite services to help election officials, including: verifying fielded voting system configurations, anomaly reporting, product advisory notices, manufacturer site audits, and training.



## Grants Administration

In FY 2021, the EAC made the grants program into a standalone office to reflect the importance of its function within the agency. Reporting to the Executive Director, the Office of Grants Management is responsible for issuing grant awards, and monitoring and overseeing all HAVA grant activities. Since the EAC was established, the agency has distributed and supported the effective administration of more than \$4 billion in Congressionally appropriated HAVA funds. The HAVA Election Security funds appropriated in 2018, 2020, 2022, and 2023 totaled \$955 million.

In FY 2023, the EAC awarded the latest appropriation of \$75 million federal dollars in grants to states and territories to improve the administration of federal elections, including to enhance technology and make election security improvements.

The EAC this year also announced the availability of \$1,000,000 for the 2023 Help American Vote College Program. The program is a competitive grant opportunity to support the training and recruitment of college students to serve as nonpartisan poll workers. The application period for the College Program opened in November 2023, and funding will be awarded to selected organizations in early 2024.



The EAC holds the Data Summit for discussion on the EAVS findings and future utilization on July 19, 2023.



## Assisting Election Officials and Voters

In FY 2023, the EAC took proactive steps to ensure accessible election information is made available to American voters, steps that included actively engaging with media outlets, circulating 19 press releases resulting in over 9,700 mentions, and maintaining a newsletter reaching 5,400 officials and the public. The EAC oversaw updates to the National Mail Voter Registration Form, translating changes into 21 languages, with 196,000 form page views.

Over the year, the EAC's newly redesigned website attracted 1.6 million users, focusing on state-specific voting details and resources. Social media engagement for the EAC reached over 236,000 followers, with 782 posts and 8,820 video views across Facebook, Instagram, Twitter, and LinkedIn. Collaborating with the General Services Administration (GSA), the EAC's efforts enhanced the [vote.gov](https://www.vote.gov) website and generated over 3 million page views.



**On Tuesday, November 15, 2022, the U.S. Election Assistance Commission hosted an in-person public hearing in the agency's new hearing room.**

## Promoting Accessibility

Throughout 2023, the EAC continued efforts to champion accessibility in the elections space, with a specific focus on easing the challenges to access for Americans with disabilities and creating opportunities for them to become fully involved in the election process.

Following the well-received 2020 national survey, the EAC commissioned Rutgers University to conduct a comprehensive analysis of accessibility in the 2022 general election. The full report, titled "**Disability and Voting Accessibility in the 2022 Elections**," was released on July 12, 2023. The researchers focused on voter accessibility in the 2022 election, comparing the results to the same post-election surveys that were conducted in 2020 and 2012. The survey covered topics such as voter turnout, difficulties voting, assistance voting, voting methods, and treatment by election officials. The findings are critical for election officials who continuously work to meet the needs of their jurisdictions and make voting accessible to all eligible voters.



## Highlighting Best Practices

Under HAVA, the EAC is charged with serving as a clearinghouse for election administration information.

This year, the EAC produced more work products than in the previous two years with over 50 individual work products – or 30 comprehensive work products. These resources covered continuity of operations planning, accessibility, communications, physical security, artificial intelligence, and more. Many of these products are a result of hearing from the EAC’s boards and from election officials across the country.

One additional way the EAC meets this responsibility is the annual Clearinghouse Awards, or “Clearies.” This program recognizes election officials’ and their offices’ contributions to best practices in election administration in a range of categories. In the seven years of the program’s operation, the EAC has received over 415 entries, proving a measure of successful engagement of the program.

The EAC also held video conversations with state and local election officials that touched upon a variety of critical election administration topics, including poll worker recruitment and election official security. In addition, the EAC filmed several video training series on cybersecurity, accessibility for voters with disabilities, and how to better engage colleges students. The videos can all be found on the agency’s [YouTube](#) page.

## Agency Development

With a full suite of Commissioners and new hires within the agency, the EAC continued to modernize operations in 2023. EAC staff onboarded 31 employees and 6 interns in a wide variety of mission-critical roles. Currently, the EAC has 82 full-time employees including the EAC Commissioners.

The EAC also continued its intern program for current students interested in elections. Six interns from across the country participated in remote internships with the EAC and were assigned projects that combined their theoretical studies with hands-on mission-critical projects.



**Outgoing Chairman Thomas Hicks handing over the gavel to current Chairwoman Christy McCormick on February 8, 2023.**



# VVSG 2.0 and Testing and Certification



# VVSG 2.0 Updates and Migration

In February 2021, the EAC Commissioners unanimously approved the Voluntary Voting System Guidelines (VVSG) 2.0 – including the Principles and Guidelines, the Testing and Certification Program Manual, the Voting System Test Laboratory Manual, and the VVSG 2.0 Test Assertions.

VVSG 2.0 is the most significant update to the voting standards since the adoption of the original VVSG in 2005. The updated guidelines will facilitate the implementation of the next generation of voting systems.

The VVSG 2.0 contains much needed improvements in cybersecurity, accessibility, and usability requirements. It also supports various audit methods reinforcing software independence to confirm the accuracy of the vote and increase voter confidence. With its adoption, manufacturers are empowered to design and build voting machines according to these new, modern guidelines.

Approval of the VVSG 2.0 was an important step to boost U.S. election security, which is a national security imperative. With the accreditation of both Voting System Test Labs (VSTL) in November and December 2022, the EAC began accepting voting systems for testing toward VVSG 2.0. As of publication of this report, there are no voting systems certified to VVSG 2.0. It will take time for new systems to be developed, certified, and fielded for use in elections, particularly in an environment of constrained funding for state and local election offices. As of December 2023, one system has been submitted to the EAC and is proceeding through the testing and certification program.

The EAC continued to accept applications for voting systems to be tested against VVSG 1.0 and 1.1 until November 15, 2023. At this point, VVSG 1.0 and 1.1 are no longer used by the EAC to certify voting systems, and all applications for voting systems to be newly certified by the EAC must be for VVSG 2.0 or limited maintenance modifications to existing EAC-certified systems. Voting systems will not be decertified by the EAC as the result of VVSG migration.

Election officials may continue to use or procure voting systems that have been certified to VVSG 1.0 and 1.1 in accordance with state or local law. It is also important to note that all EAC-certified voting systems, no matter if they are certified to VVSG 1.0 or 1.1, are secure and accurate.

VVSG  
**1.0**  
ADOPTED IN 2005

VVSG  
**1.1**  
ADOPTED IN 2015

VVSG  
**2.0**  
ADOPTED IN 2021

Contains much needed improvements in cybersecurity, accessibility, and usability requirements.



**Commissioner Donald Palmer with Dean Logan (Clerk/Recorder & Registrar of Voters in Los Angeles County and member of the EAC Board of Advisors) in LA County, California and touring the VSAP facility.**

As part of its mission to serve as a resource for election officials and help guide them through the migration process, the EAC developed resources to assist election officials in communication about the migration of these standards. Messaging from the EAC as well as state and local election officials reassured the public that the nation’s voting systems are secure and accurate. Resources include a Secure Elections Toolkit, the Testing and Certification Factsheet, and the Testing and Certification Program. The EAC also has a dedicated landing page on its website that gives an overview of the VVSG migration process, and links out to the resources available to election officials.

As voting systems are used across the country in the coming year, the EAC is committed to continuing its work with state and local election officials to reinforce the message to the public that the systems in use are secure and provide accurate results.

To mark the VVSG migration deadline on November 29, 2023, EAC Chairwoman McCormick, Vice Chair Hovland, Commissioner Palmer, and Commissioner Hicks issued the following joint statement:

*“Enacting VVSG 2.0 is a crucial step for enhancing U.S. election security, which is both a national security and critical infrastructure imperative. VVSG 2.0 is designed to meet the opportunities and challenges of the future and improve our elections infrastructure. Our voting systems must continue to evolve and keep pace with new technology. These updated voluntary standards help lay the groundwork for 21st century voting systems that significantly improve accuracy, cybersecurity, and accessibility requirements.*

*While this is a critical milestone toward voters seeing new voting systems, there is more work to be done before voting systems tested and certified to 2.0 standards are in voting locations across the country. The voting systems that will be in use in 2024 are secure and the American public should have confidence in the security and accuracy of this equipment. We’ll continue to work with election officials and manufacturers as the development process continues to ensure our elections continue to run smoothly, accurately, and securely.”*

# Ongoing Voting System Testing and Certification

As outlined in HAVA, a core function of the EAC includes the adoption and modification of VVSG, the testing and certifying of voting systems against these voluntary guidelines, and the accreditation of Voting System Test Laboratories (VSTLs).

The EAC Commissioners – in February of 2021 – unanimously voted to approve VVSG 2.0, the most significant update to the voting standards since the adoption of the original VVSG in 2005. To guide election officials through the migration process of VVSG 1.0 and 1.1 to VVSG 2.0, the EAC developed a suite of resources including a Secure Elections Toolkit, the Testing and Certification Factsheet, and the Testing and Certification Program.

At the end FY 2023, there were 83 EAC-certified voting system configurations from 6 registered manufacturers. There are currently 10 registered manufacturers. In 2023, the Testing and Certification hired staff to stand up a new Field Services team, bringing the total number of Testing and Certification staff to 10.

## Systems Certified FY 2023

Voting System Name/Version	Manufacturer	Date Certified
ClearVote 2.3	Clear Ballot Group, Inc.	10/31/2022
EVS 6.3.0.0	Election Systems & Software, Inc (ES&S)	11/11/2022
Democracy Suite 5.17	Dominion Voting Systems Corp	3/16/2023
EVS 6.4.0.0	Election Systems & Software, Inc (ES&S)	8/18/2023
OpenElect 2.2.3	Unisyn Voting Solutions	8/22/2023

## Systems Under Test

Voting System Name/Version	Manufacturer
Voting System Release (VSR)1 2.1	Smartmatic USA Corporation
Democracy Suite 5.20	Dominion Voting Systems Corp
ClearVote 2.5	Clear Ballot Group, Inc.
EVS 6.5.0.0	Election Systems & Software, Inc (ES&S)



# Enhancing Election Security



# Election Supporting Technology Evaluation Program (ESTEP)

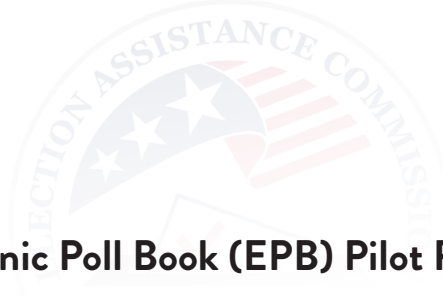
Under the authority of HAVA, the EAC began exploring the need to develop federal standards for election supporting technologies in 2021. To achieve this goal, the EAC developed the Election Supporting Technology Evaluation Program (ESTEP) which is responsible for the creation of draft standards that can be used by voting system test laboratories (VSTLs) or other testing partners to help in the creation of program manuals, administration of the pilot programs, and reporting on the results of the pilot programs. The EAC hired its first ESTEP director in 2022, and received congressional funding for the development of a full program in FY 2023.

This additional funding permitted the EAC to conduct the Voluntary Electronic Poll Book Pilot Program, contract with VSTLs to conduct testing, employ four Election Technology Specialists to oversee pilot program activities, and purchase additional program resources. ESTEP aims to establish requirements and guidelines specific to election technologies that are not covered under VVSG, which include electronic poll books (EPBs), electronic ballot delivery (EBD) systems, election night reporting (ENR) databases, and voter registration (VR) portals and databases.

On December 4, 2023, the EAC Commissioners voted unanimously to approve the establishment of the EAC's Election Supporting Technology Evaluation Program (ESTEP) as a permanent part of the agency. During the virtual meeting, the Commissioners heard a presentation on summary findings from the E-Poll Book Pilot Program and recommendations for next steps for ESTEP.

The Commissioners issued the following joint statement on December 6, 2023:

*“The security of election supporting technology is of critical importance to fulfilling the EAC’s mission, and programs like the Election Supporting Technology Evaluation Program help to ensure elections remain accurate and secure. ESTEP has already proven itself integral to the EAC’s work to improve the administration of elections and enhance voter confidence. This vote represents the agency’s ongoing commitment and investment in expanding our services to election officials and being responsive to what we have heard from Congress, election officials, and other stakeholders. The lessons learned during the e-poll book pilot provide a road map to expand certification processes managed by ESTEP and will allow the EAC to develop similar efforts for other growing technologies.”*



## Voluntary Electronic Poll Book (EPB) Pilot Program

An increasing number of election jurisdictions have begun utilizing electronic poll books, commonly referred to as EPBs, which play a central role during the in-person voting experience. According to the 2022 Election Administration and Voting Survey (EAVS), 40 states and territories reported utilizing EPBs, with 19 reporting usage in all jurisdictions. Due to the increasing use of these systems and varied security standards that exist on the state level, the EAC recognized the need to establish a uniform set of standards on the national level for EPB testing and usage.







In 2023, the EAC released its findings from the Voluntary Electronic Poll Book Pilot Program, in which ESTEP worked alongside accredited test laboratories and other stakeholders, to evaluate EPBs against the Voluntary Electronic Poll Book Requirements Version 0.9 (VEPBR v0.9). The purpose of this program was to help alleviate some of the burdens currently shouldered by states in developing and maintaining EPB standards and testing the functionality, usability, security, and accessibility of these systems. For this pilot, the EAC enlisted five commercially developed systems and two systems developed in state and local jurisdictions to obtain feedback on the testing procedures and readiness of both manufacturers and labs to participate in this testing.


### Table of Piloted Electronic Poll Books

Electronic Poll Book Name/Version	Manufacturer	Date Completed
ExpressPoll 7.2.5.0	Election Systems & Software	04/26/2023
Poll Pad 3.4	KNOWiNK	06/09/2023
SiteBook 3.4	Maricopa County (AZ) Elections Department	09/08/2023
On-Site Voter Registration Database OVRD 2.9.120	North Carolina State Board of Elections	07/06/2023
AskED E-Poll Book 3.4	Robis Elections Inc.	07/19/2023
Precinct Central 5.1.9	Tenex Software Solutions	06/13/2023
VoteSafe 1.3.77	VOTEC Corporation	07/10/2023



Utilizing a standardized evidence-based approach, this program involved a seven-phase pilot process in which EPB manufacturers demonstrated their ability to effectively build, test, monitor, and maintain their election technology solution according to over 100 voluntary requirements developed by the EAC. Upon reviewing test reports prepared by accredited VSTLs, Pro V&V and SLI Compliance, ESTEP noted the following conclusions regarding the pilot:

-  There was not a single requirement in which all piloted systems failed.
-  The most dominant reason for failure was due to insufficient documentation.
-  Manufacturers that service clients in multiple states and territories have more experience with EPB certification requirements and protocols.
-  Some requirements in VEPBR v0.9 will need to be revised for EPB certification.
-  EPBs should be evaluated for baseline functionality at the federal level, in addition to security and accessibility.
-  There is a need to enhance federal-level research efforts on EPB usage and regulations in 2024 EAVS reporting.

 **The pilot confirmed that that our nation’s electronic poll books are secure and ready for the 2024 presidential election.**

In late 2023, ESTEP initiated the next steps for testing and certifying e-poll books on the federal level, which involves revising the Voluntary Electronic Poll Book Requirements to incorporate baseline functional requirements based on state and local standards. In addition, ESTEP has developed supporting administrative guidelines in the Election Supporting Technology Evaluation Program Manual to assist manufacturers and voting system test laboratories with adherence to program expectations. EAC Commissioners will formally vote on these two documents after the period of public comment has concluded on December 14, 2023, and the ESTEP team reviews and incorporates input.

ESTEP continues to work closely with the EAC’s research specialists to enhance data collection methods during the 2024 Election Administration and Voting Survey (EAVS) reporting for e-poll books to further improve the nation’s understanding of the use of these critical systems.



## Next Steps for ESTEP

As the EAC looks toward 2024, ESTEP will be launching a pilot program to evaluate blank ballot delivery systems. Electronic ballot delivery involves securely transmitting and distributing electronic ballots to eligible voters through digital means such as email or secure online platforms. While some state-level regulations exist, there are currently no federal requirements for evaluating these systems. This technology has become critical for providing accessible ballots to voters with disabilities and voters protected under the Uniformed and Overseas Citizens Absentee Voting Act (UOCAVA). In 2009, Congress passed the Military and Overseas Voting Act (MOVE), which amended UOCAVA to establish procedures for states to deliver blank ballots and collect marked ballots of absentee overseas uniformed services voters. Establishing federal requirements would assist states in meeting requirements under UOCAVA and the MOVE Act, while also ensuring the secure and accessible delivery of these ballots to voters.



**Chairwoman Christy McCormick in the EAC Hearing Room.**



**Vice Chair Benjamin Hovland in the EAC Hearing Room.**



**Commissioner Donald Palmer in the EAC Hearing Room.**



**Commissioner Thomas Hicks in the EAC Hearing Room.**



## Field Services

In Spring 2023, the EAC introduced the Field Services Program (FSP) as a pivotal addition to its operations. Derived from the Quality Monitoring Program (QMP) within the EAC Testing and Certification division, the FSP aligns with HAVA, enabling the agency to aid states and local jurisdictions in continually verifying EAC certified fielded systems. The FSP team, comprised of field services specialists, offers virtual and onsite services to assist election officials with verifying fielded voting system configurations, anomaly reporting, product advisory notifications, manufacturer site audits, and training.

The groundwork for the FSP was laid in 2023 within a remarkably tight timeframe of fewer than nine months. This involved hiring a program manager, defining the program’s scope in collaboration with stakeholders, onboarding a team of five Field Services Specialists, establishing formal cooperation agreements with state and local participants, and garnering crucial support from various entities within and outside the EAC. The program underwent scrutiny and validation from key stakeholders, ensuring its alignment with the needs and expectations of participants, including states, localities, nonprofits, academic institutions, and federal partners. As 2023 closed, the FSP was engaged in several state and county-level initiatives as well as planning manufacturer site audits in the upcoming year.



## Field Services Program



- Verifying fielded voting system configurations
- Anomaly reporting
- Product advisory notices
- Manufacturer site audits
- Training



# Administering HAVA Funds

The Office of Grants Management (Grants Office, OGM) issues grant awards, provides guidance on the appropriate use of funds, oversees and monitors all state grant activities through financial and progress reporting, provides technical assistance on grants administration, prepares financial reports for Congress, works with recipients on recommendations to resolve audits conducted by the Office of the Inspector General (OIG), and closes out grants when all revenue is expended.

Grants staff supported the effective administration of previously awarded HAVA Section 101 and 251 grants, \$955 million in HAVA Election Security grants, and the closeout of \$400 million in Coronavirus Aid, Relief, and Economic Security Act (CARES Act) funds. In FY 2023, the EAC announced the launch of the 2023 Help America Vote College Program, a competitive grants opportunity totaling \$1 million to support the recruitment, training, and support of college students to serve as nonpartisan poll-workers.

The EAC OGM is responsible for providing training and technical assistance to all HAVA grantees as they plan and implement the use of grant funds. In FY 2023, staff provided remote assistance to 56 states and territories, including written guidance, conference calls, and webinars. New and updated guidance regarding the allowable use of funds, allocability of expenditures, and reporting requirements are published to the agency website and disseminated via email to grantees. The EAC continued to use GrantSolutions for grants management services, including electronic submissions for grantee applications and reports. OGM provided technical support and tutorials on how to access and use GrantSolutions for current and new grantees. This section of the EAC’s annual report includes information on grant allocations and ongoing reporting of remaining funds. Charts detailing expenditures and remaining funds are available in the appendix. The EAC publishes financial and progress reports detailing how states spent the funds on its website, [EAC.gov](https://www.eac.gov).





## HAVA Election Security Funding

The HAVA Election Security funds appropriated in 2018, 2020, and 2022 totaled \$955 million, \$380 million in 2018, \$425 million in 2020, and \$75 million in 2022 and 2023. Congress authorized HAVA Election Security funds under Title I Section 101 of the Help America Vote Act (HAVA) of 2002. Through September 2023, the states collectively reported spending roughly 60% of \$952,542,336 million distributed since 2018.

The Election Security grant narratives, budgets, and reports can be found on the [EAC's site](#). See state-by-state expenditure tables in the Appendix.





## Previously Awarded HAVA Funds (Section 101 and 251)

The EAC continued to support states' expenditures of previously awarded HAVA Section 101 and 251 grants in FY 2022. In FY 2022, there were 30 states with open Section 251 grants and 14 states with open Section 101 grants.

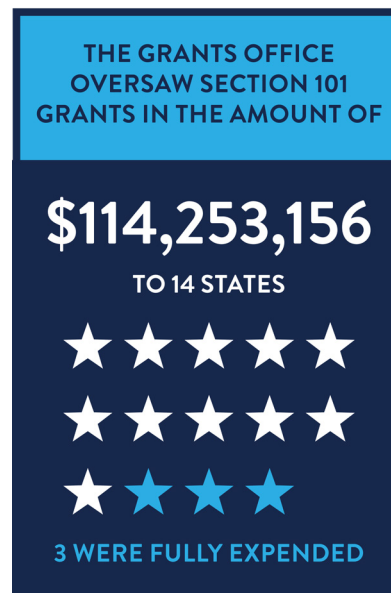
## HAVA Section 251 Requirements Payments Funding

Requirements Payments are used to meet the requirements of Title III Uniform and Nondiscriminatory Election Technology and Administration Requirements of HAVA. Title III requirements include voting system standards, voting information requirements, provisional voting, statewide voter registration lists, and identification requirements for voters who register by mail. In FY 2022, the Office of Grants Management monitored Section 251 Requirements Payment grants of \$1,647,889,249 to 30 states. The EAC also closed one grant that was fully expended in FY 2023. See state-by-state expenditure tables in the Appendix.

## HAVA Section 101 Funding

Section 101 funds are more generally available for activities “to improve the administration of federal elections.” Activities include educating voters on voting rights, voting procedures and voting technology; training election officials and poll workers; improving, acquiring, leasing, or replacing voting equipment; improving the accessibility and quality of polling places (including for voters with limited English proficiency); and hotlines for voters to obtain election information and/or report complaints of fraud or voting rights violations.

In FY 2023, the Office of Grants Management monitored Section 101 grants in the amount of \$114,253,156 to 14 states. The EAC also closed three grants that were fully expended in FY 2023. See state-by-state expenditure tables in the Appendix.





## Capacity Building

The EAC worked with the Department of Interior in FY 2023 for the negotiation of Indirect Cost Rate Agreements for its grantees. The agreement with the Department of Interior has been renewed for FY 2024.

In FY 2023, the EAC continued to use GrantSolutions for grants administration software and services, and transitioned to Groundswell, a mid-tier technology services developer, to custom-build a grants management solution based on the low-code Appian platform, to begin in FY 2024. This transition to a new reporting system was responsive to the input of state election offices and the needs of election stakeholders, including the Congressional requests for information on grant administration and uses.

Development on the new Grants Lifecycle Application System (GLAS) started in May 2023, and the system launched on October 1, 2023 with a streamlined reporting portal. Additional functionality including award applications, grant closeouts, data report generation, and direct messaging will be added during the first quarter of 2024 with complete system requirements completed by May 2024. GLAS will provide an integrated, user-friendly experience with customized workflows that align with the EAC's grants administration procedures.

The grants management policies and processes established by the EAC are unique to HAVA grant programs, which are unlike other federal grant programs in that HAVA funding does not expire and is available until expended. The EAC elected to build a new system rather than customize an existing one to preserve the integrity of its grants processes. GLAS will not only reduce the administrative burden for grants staff and grantees but will also provide improved tools for analyzing data and assessing programmatic impact.

In FY 2023, the EAC grants personnel continued to grow with the addition of another Grants Management Specialist (GMS) to support increased programmatic responsibilities as well the launch of a new competitive grants program, the Help America Vote College Program. All grants staff are required to complete the federal grants management specialist certification program within their first two years of service. As of September 2023, the EAC currently has three Grants Management Specialists and one Senior Grants Management Specialist.



## Oversight and Monitoring

The EAC is mandated to monitor and provide oversight for all HAVA grants. During FY 2023, staff reviewed Federal Financial Reports (FFRs) and accompanying Progress Reports submitted by the states for their HAVA Section 101, 251 Requirements Payment, Election Security and CARES grants.

The EAC continued to oversee the CARES grant program in FY 2023 as states completed the closeout of their awards. The Grants Office provided quarterly updates to Congress regarding the closeout process, including final state expenditures and the return of unexpended federal funds.

The EAC's Office of the Inspector General (OIG) audits states' use of the funds, and the EAC grants team worked with the OIG to resolve and close out audit findings. In FY 2022, the EAC's OIG completed audits of seven states use of HAVA funds, including Arizona, California, Delaware, Indiana, Ohio, Pennsylvania, and Washington. The agency closed audit recommendations for all states except Delaware in FY 2023.

The OIG completed audits for six additional states and territories in FY 2023, including Alaska, American Samoa, Guam, North Carolina, the Northern Mariana Islands, and Wisconsin. Final reports were issued for three of the audits, and final reports are in progress for American Samoa, Guam, and North Carolina for FY 2024. The agency is working to resolve and close audit recommendations for Delaware, the Northern Mariana Islands, and Wisconsin. In FY 2023, the OIG started HAVA audits for Georgia, Iowa, Michigan, Minnesota, Missouri, New Jersey, Rhode Island, and Tennessee. The final reports are expected in FY 2024.



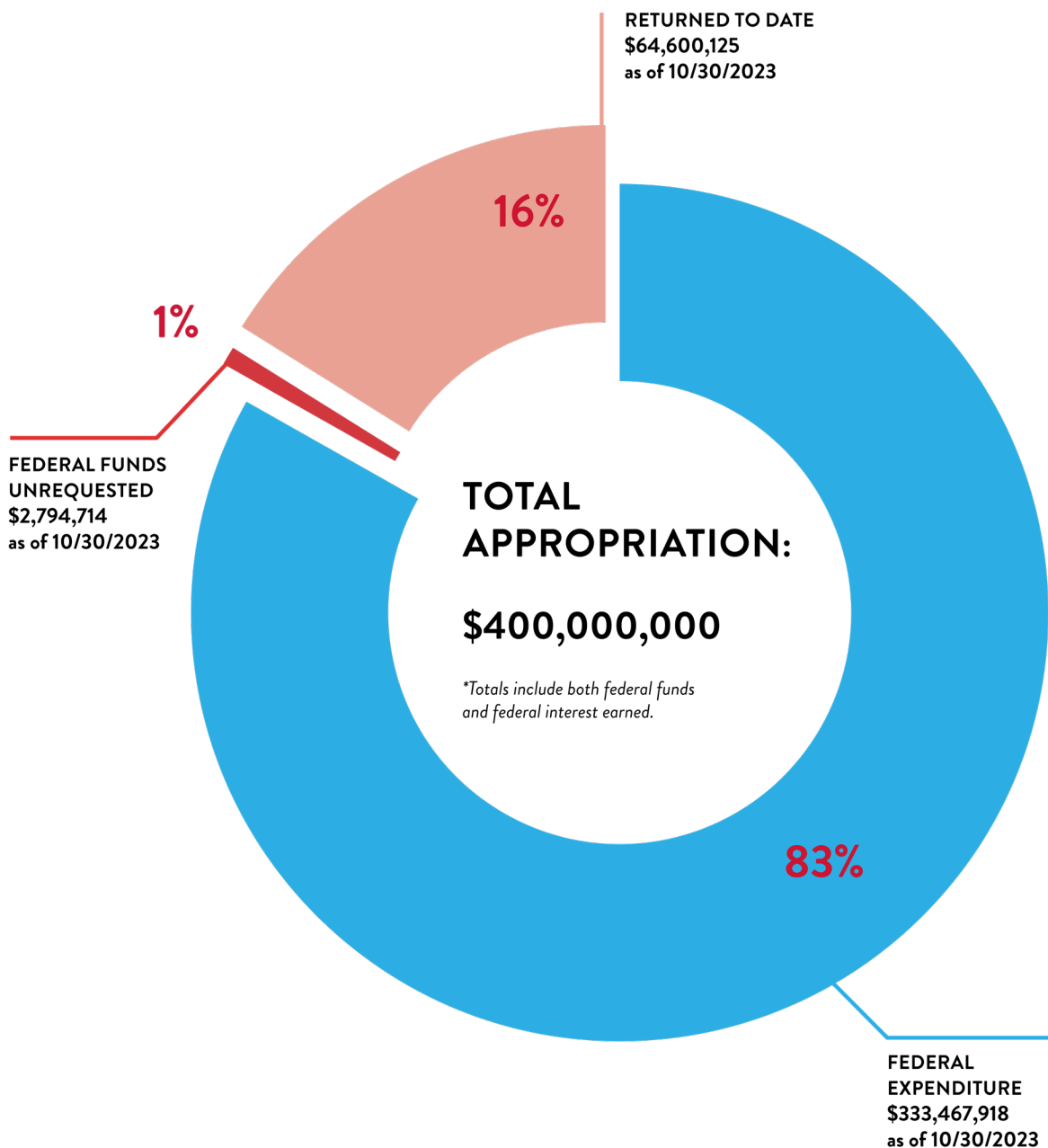
## U.S. ELECTION ASSISTANCE COMMISSION OFFICE OF INSPECTOR GENERAL



## HAVA CARES Funding

The Coronavirus Aid, Relief, and Economic Security Act (CARES Act) included \$400 million in HAVA funds, made available to states to prevent, prepare for, and respond to the coronavirus for the 2020 federal election cycle. The EAC disbursed \$397,205,288 (99.3%) of the obligated \$400,000,000 based on the requests for those funds by the states.

States had until December 31, 2020, to expend federal funds, and until March 27, 2022, to meet the 20% match. In FY 2023, the EAC closed the remaining 11 CARES grants. The federal funds returned in FY 2023 totaled \$6,698,781.



# Help America Vote College Program

Beginning in November 2023, the U.S. Election Assistance Commission rolled out a revamped version of the **Help America Vote College Program (HAVCP)** – which provides grants to accredited colleges and universities, including community colleges, nonprofit organizations, and local and state election offices to assist them with recruitment, training, and educating students to serve as nonpartisan poll workers, language assistants, or technical assistants. The EAC also worked with the U.S. Department of Education to heighten awareness of the grants.

The EAC accepted proposals for \$1 million in available HAVCP funding through two competitive grant programs: the HAVCP Poll Worker Program and the HAVCP Service Day Mini-Grant Program. The HAVCP grants are authorized under HAVA and were first created to encourage student participation in elections and to encourage state and local governments to better utilize students as poll workers. The revived grant program is part of the EAC’s broader strategy to address the ongoing poll worker shortage.

Through the HAVCP Poll Worker Program, funding may be used for programming and events that educate and encourage students enrolled in institutions of higher education to get involved as nonpartisan poll workers on Election Day. Eligible activities include the recruitment, training, and support of college students serving as poll workers. For the HAVCP Service Day Mini Grant Program, funding may be used for service day events for the recruitment of college students as poll workers on Help America Vote Day and National Poll Worker Recruitment Day in 2024.

The application period ended December 18, 2023, and awards will be announced in early 2024.



The EAC holds a public discussion about voter education research, ideas for 2024, poll worker recruitment, and innovation in voter outreach and engagement, on August 2, 2023.



# Assisting Election Officials and Voters

# New EAC Website



The EAC continued to modernize in 2023 with the unveiling of a new website redesign that marked a significant step forward in our ongoing mission to provide accessible resources on election administration. With improved navigation, search features, and new data offerings, the redesigned **EAC.gov** empowers a wide range of users, fostering a more informed and engaged electorate in the democratic process.

This effort improved the ability to navigate voting information and resources, resulting in 1,619,438 million users on the website, with over 2,402,560 million page views in FY 2023.

*“I think the Commission has been doing a really good job with building up the educational materials. The enhancement of your website in particular has been a huge step forward. On the trusted sources mantra, we are redirecting more and more links to the EAC site. What you’re doing about not just your website, but continuing to work on making the materials and the information very accessible and very attainable for folks has been very helpful.”*

- ANTHONY ALBENCE, DELAWARE STATE ELECTION COMMISSIONER

*“One thing that I would really like to commend you all on is that the website is amazing. It’s wonderful. And the information that’s out there is very beneficial to me as a director.”*

- DEIDRE HOLDEN, DIRECTOR OF ELECTIONS & VOTER REGISTRATION, PAULDING COUNTY, GA



# New EAC Resources



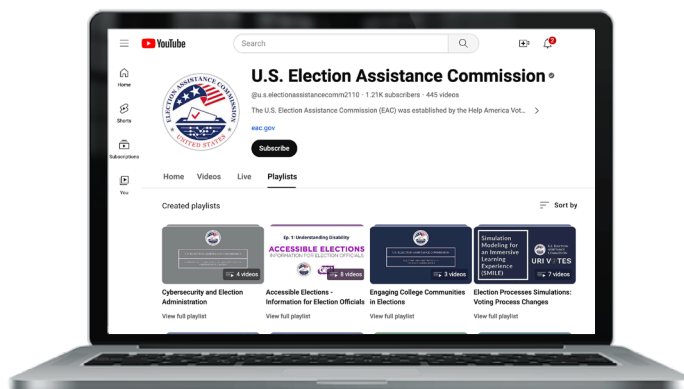
## Election Security Video

This year, the U.S. Election Assistance Commission unveiled a new video titled: “The EAC and Election Security: Overview.” The video highlights the work of the EAC to keep elections accurate, secure, accessible, and transparent, including our rigorous testing and certification program. You can access the full video on our [YouTube](#) channel.

## Accessibility Videos

The EAC, in partnership with the Carl and Ruth Shapiro Family National Center for Accessible Media at GBH (NCAM), released an innovative video training series for election officials, poll workers, and other election stakeholders on making voting more accessible to the 38.3 million eligible voters with disabilities.

The series’ lessons incorporate not only physical accessibility, such as creating accessible polling places, but also promote ways election administrators can create accessible websites, social media, other electronic communications, and forums. The series’ broadly applicable guidance adheres to accessibility laws nationwide and can be found on our [YouTube](#) channel.







## Continuity of Operations (COOP) and Contingency Planning

Elections are important events that must continue even when faced with multiple challenges. Election officials are expected to adjust and continue their work, even during a crisis. This was especially evident during the 2020 election cycle when election officials confronted many challenges in responding to the COVID-19 pandemic. However, threats and risks to elections continue to evolve. Contingency planning activities can help election officials prepare for future unexpected circumstances.

Through the creation of a Continuity of Operations (COOP) template, election officials can plan for how critical election operations can continue under a broad range of circumstances or natural or man-made disasters. Having a contingency plan allows election officials to build resiliency and more quickly recover from emergencies or devastation after an event. Contingency plans will identify critical office functions, identify available resources, and establish an action plan. The purpose of a COOP is to document the steps that an agency will follow if an incident/disaster occurs that impacts essential functions. The COOP also details how this document is to be maintained and tested.

In 2023, the EAC released a template for an agency or local election office to guide in the development of their office COOPs. A fully customizable template and more resources on contingency planning can be found on the [EAC's site](#).

As part of the EAC's COOP development of resources, the agency hosted an in-person tabletop exercise and four virtual tabletop exercises to provide guidance and receive input from participants. Over 80 election officials from 28 states participated in these events.

The EAC also provides a **quick start guide** to familiarize local election officials with critical contingency planning training. The document includes guidance on identifying threats that are most likely to occur on Election Day, setting goals or results for the contingency plan to achieve, defining the scope of the contingency plan, and creating objectives that support and help achieve the goal of the contingency plan.

## EAC Clearinghouse Network

The EAC launched the Clearinghouse Network in 2023 – a collaborative peer-to-peer platform where election officials can find resources, connect with experts and colleagues in other jurisdictions, and discuss emerging issues. To fulfill the mission of the EAC’s clearinghouse function, the agency recognizes that election officials must be able to easily communicate with each other on common issues and solutions. This resource offers a secure platform for that important collaboration.

The network is organized by community topics, and individual posts and resources can be tagged. Users can also list their skills and interests on their profiles, making it easy for community members to connect with experts on specific subjects. Election officials themselves are often an excellent source of hands-on experience and direct primary information, and the EAC applies their hands-on experience to facilitate discussions between states and localities on many election administration topics. In May 2023, the Clearinghouse Network launched its pilot phase with EAC FACA Board members. At the end of 2023, the project was expanding access to users across the nation ahead of the 2024 election cycle.



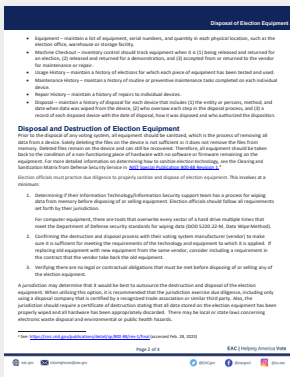
The EAC Commissioners with Phil the Ballot, the Maricopa County, AZ, elections mascot, at the Standards Board Annual Meeting, on April 18 and 19, 2023.

# EAC Resources

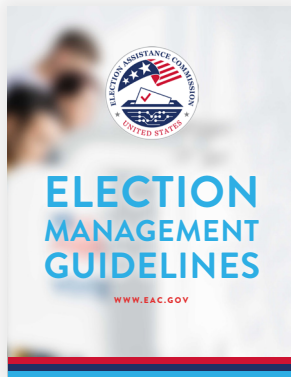
In FY 2023, the EAC expanded the Clearinghouse Division, which is made up of former election officials and experts in election administration, election law, and accessibility. The Clearinghouse team produced numerous resources to help election officials implement best practices on communication, election official security, voter list maintenance, developing continuity of operations plans, serving uniformed and overseas voters, accessibility practices to serve voters with disabilities, among numerous other projects. The agency also utilized FY 2023 funding to expand into innovative research and training, including a partnership with the University of Rhode Island to simulate thousands of polling place scenarios to identify best practices.

In 2023, under its clearinghouse function, the EAC began the process of identifying and developing topic areas and best practices to build and host a free training program for election officials nationwide. This program will allow officials from all jurisdictions to participate regardless of their local budget. It will facilitate the exchange of ideas and best practices that is core to the EAC's mission.

The Clearinghouse Division also revised and published the Election Management Guidelines (EMG) to assist state and local election officials in effectively managing and administering elections in the United States. This comprehensive resource assists election officials with getting quickly up to speed regarding all aspects of election administration. The updated version covers 19 chapters on topics such as voting system certification, system security, accessibility, ballot building, absentee voting, and recounts, with increased focus on relevant election technologies that have changed since the last EMG from 15 years ago. As the field of election administration continues to see high levels of turnover, the EMG represents an important addition to EAC's growing library of resources for election officials.



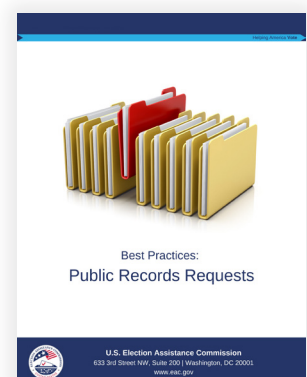
**Election Equipment Disposal**



**Election Management Guidelines**



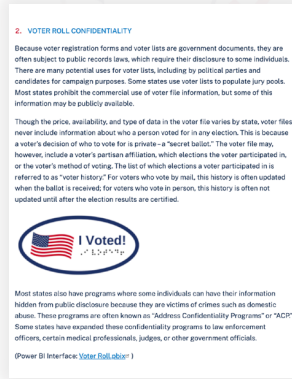
**Voter List Maintenance**



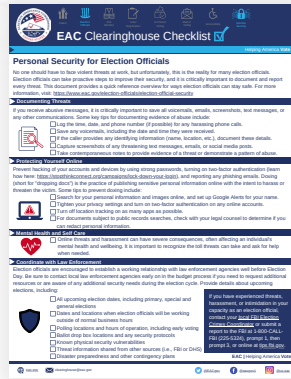
**Public Records Requests**



Alternative Voting Methods in the United States



Voter Roll Privacy



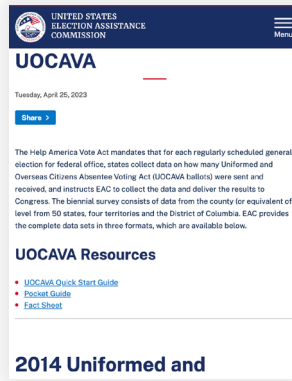
Checklist for Physical Security



NCSL: How to Work with State Legislators



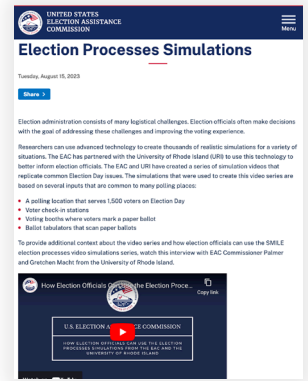
Compendium of State Poll Worker Requirements – 5th Edition



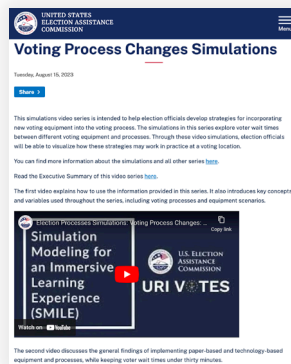
UOCAVA Resources webpage



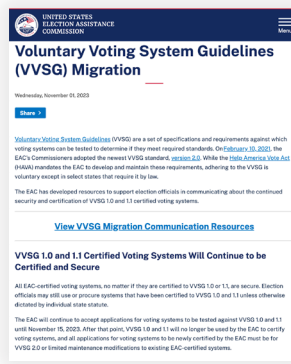
Election Processes Simulation: Alleviating Lines



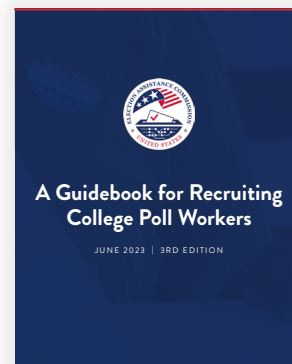
Election Processes Simulations: Delayed Openings and Temporary Shutdowns



Election Processes Simulations: Voting Process Changes



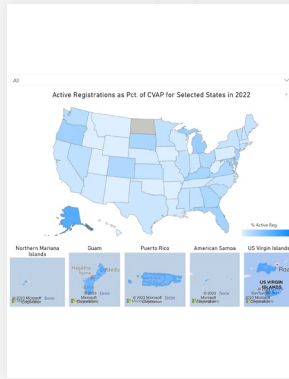
Voluntary Voting Systems Guidelines (VMSG) Migration Communications Resources



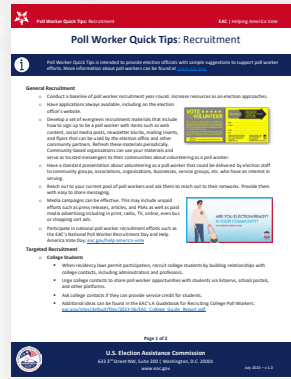
A Guidebook for Recruiting College Poll Workers



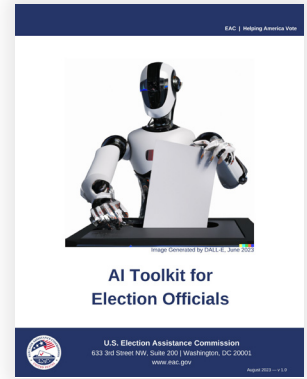
Communications 101 and Toolkit



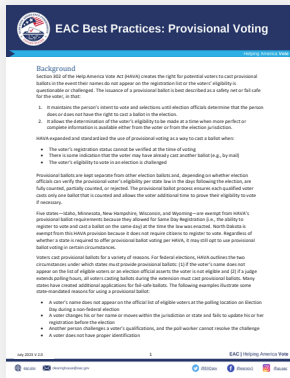
State Election Policies Interactive Map and Data



Poll Worker Quick Tips: Recruitment Guide



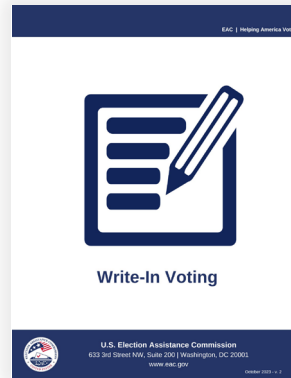
AI Toolkit



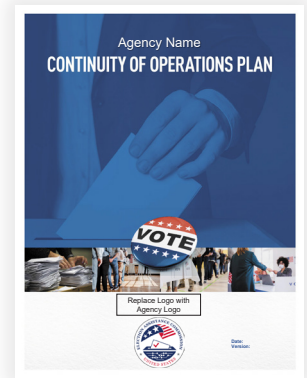
Best Practices: Provisional Voting



Updated National Poll Worker Recruitment Day Toolkit



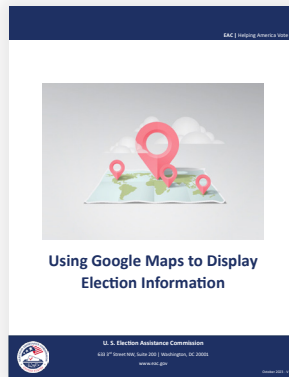
Write-In Voting Report



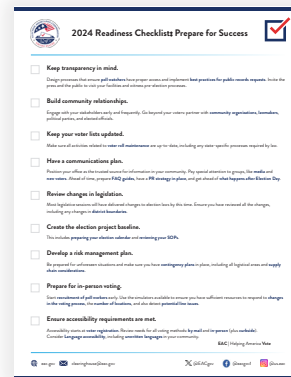
Contingency Planning - Continuity of Operations Plan (COOP) Template



Election Security Resources and Grant Funding from Other Federal Agencies



Election Official Toolkit: Using Google Maps to Display Election Information



2024 Election Readiness Checklist



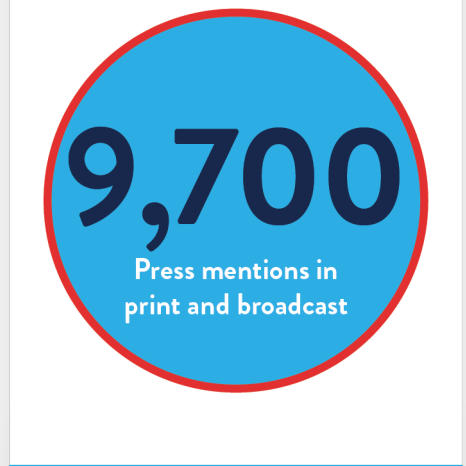
# Press Releases, Requests, and Press Mentions

Through proactive outreach, the EAC maintained an ongoing flow of communication, ensuring that crucial election information was easily accessible. Functioning as the national Clearinghouse on election administration, the EAC as a trusted source of information has the responsibility of tapping into a variety of news sources – digital, print, and broadcast – to offer voters the latest essential updates and tools regarding electoral processes.

## Media Coverage & Engagement

Throughout the year, the EAC remained actively involved with local and national media, aiming to inform the public about the latest developments in elections. This involved promptly addressing media inquiries and ensuring reporters had access to accurate and timely information on U.S. election administration. The agency’s proficient staff and leadership team consistently shared their expertise across a wide array of electoral topics during media interviews, often spotlighting resources like the Testing and Certification program, Election Administration and Voting Survey (EAVS) data, and other research beneficial to voters on Election Day.

In FY 2023, the EAC’s communications team circulated 19 press releases and advisories, resulting in over 9,700 press mentions in print and broadcast media.





## Outreach to Election Officials

Throughout the year, the EAC continued to distribute its monthly newsletter. First launched in September 2020, the newsletter is distributed to a recipient list comprised of 5,400 state and local election officials, board members, stakeholders, the press, and the general public, and serves as a platform to promptly notify readers about critical updates or notifications such as cybersecurity guidance, new report releases, and available training opportunities. The communications team consistently endeavors to enhance both the readership and usability of this newsletter, ensuring its efficacy as a communication tool in 2024 and beyond.

EAC Commissioners and staff regularly attend conferences to connect with and better understand the needs of stakeholders. The EAC Commissioners attended and presented at nearly 100 conferences and meetings throughout the year, and the EAC’s subject matter experts attended or staffed the Commissioners at 27 conferences and stakeholder events. These conferences include state professional association meetings of local election officials, the National Association of Secretaries of State (NASS), the National Association of State Election Directors (NASED), and individual meetings with election officials or stakeholders across the country.

In May 2023, EAC Commissioner Hicks met with members of the European Parliament, the leadership of the Central Electoral Commission of Ukraine (CEC), the Ministry of Foreign Affairs of Ukraine, and civil society and international organizations focusing on Ukraine and out-of-country voting.

Participants presented on how their respective countries conduct overseas voting as models for further discussion for Ukrainian officials as they look towards the future and how to reach millions of displaced Ukrainians.



**Commissioner Thomas Hicks (far left) with members of the European Parliament discussing overseas voting best practices to reach millions of displaced Ukrainians.**



# Congressional Testimony and Inquires

In 2023, EAC Commissioners testified in two important Congressional oversight hearings that closely examined the extensive work of the agency. The hearings were held by EAC’s authorizing committees: the Committee on House Administration and the Senate Committee on Rules and Administration. The testimony provided by the Commissioners was substantial and included updates on current agency programs and operations as well as prospective considerations for fulfilling the agency’s mission. The Commissioners also responded to questions from members of Congress on a broad range of issues, from cybersecurity efforts to poll worker initiatives and the VVSG. EAC Commissioners also testified at three other hearings relating to election administration matters.

In addition, EAC Commissioners held over 20 briefings and in-person meetings with Congressional members and their staff. As part of the agency’s government affairs efforts, the EAC also frequently provided congressional staff with technical assistance relating to proposed legislation on HAVA and other elections-related measures. The Commission also promptly responded to more than eight official Congressional inquiries with detailed written responses for the record.

Additionally, the Commission proposed and submitted legislative recommendations, including draft legislative language, to Congress to further the mission of the agency and improve services provided to stakeholders in the elections community. Furthermore, the EAC’s grants staff engaged in more than 40 Congressional requests related to grants services and HAVA Funds. The information they provided included details on grant operations and guidance on elections and resolution strategies.

**20+**  
Congressional briefings and meetings

**41**  
overall requests for grants information

**5**  
Congressional Hearing Appearances





# Congressional Inquiries

Commissioner	Committee/ Subcommittee	Requestor	Topic	Testimony/ QFR	Date	Link
All	Committee on House Administration	Chairman Steil	Lapse Planning	Inquiry	9/27/23	
Christy McCormick and Benjamin Hovland	Senate Committee on Rules and Administration	Senator Fischer	Oversight of the U.S. Election Assistance Commission	QFR	6/15/23	
Thomas Hicks	Senate Committee on Rules and Administration	Chairwoman Klobuchar	Oversight of the U.S. Election Assistance Commission	QFR	6/15/23	
Benjamin Hovland	Senate Committee on Rules and Administration	Senators Klobuchar and Bennett	Oversight of the U.S. Election Assistance Commission	QFR	6/15/23	
Christy McCormick	House Committee on the Judiciary	Chairman Jordan	Free Speech	Inquiry	4/18/23	
Christy McCormick	Senate Committee on Homeland Security and Government Affairs	Senator Paul	Free Speech	Inquiry	6/12/23	
N/A - Steve Frid	Senate	Senator Schmitt	Free Speech	Inquiry	7/11/23	
Palmer	Committee on House Administration		2022 Midterms Look Back Series: Government Voter Suppression in Luzerne County, Pennsylvania	QFR	6/13/23	



**EAC Commissioners at the Senate Rules and Administration Committee Hearing “Oversight of the U.S. Election Assistance Commission,” are sworn in on June 7, 2023. Credit: Becky Hammel, Senate Photo Studio.**



**Commissioner Thomas Hicks at the Committee on House Administration Oversight Hearing “American Confidence in Elections: The Role of the Election Assistance Commission in Free, Fair, and Secure Elections,” on June 14, 2023. Credit: U.S. Committee on House Administration.**



The EAC Commissioners with Senator Peter Welch at the Senate Rules and Administration Committee Hearing “Oversight of the U.S. Election Assistance Commission,” on June 7, 2023. Credit: Becky Hammel, Senate Photo Studio.



Commissioner Donald Palmer at the Committee on House Administration Oversight Hearing “American Confidence in Elections: The Role of the Election Assistance Commission in Free, Fair, and Secure Elections,” on June 14, 2023. Credit: U.S. Committee on House Administration.



# Congressional Testimony

Commissioner	Committee/ Subcommittee	Topic	Date	Link
Benjamin Hovland	Committee on House Administration	Subcommittee on Elections “2022 Midterms Look Back Series: Election Observer Access” Hearing	3/23/23	<a href="https://www.EAC.gov/sites/default/files/testimony/Commissioner_Hovland_Testimony032323.PDF">https://www.EAC.gov/sites/default/files/testimony/Commissioner_Hovland_Testimony032323.PDF</a>
Donald Palmer	Committee on House Administration	2022 Midterms Look Back Series: Government Voter Suppression in Luzerne County, Pennsylvania	3/28/23	<a href="https://www.EAC.gov/sites/default/files/testimony/Commissioner_%20Palmer_Testimony032823.PDF">https://www.EAC.gov/sites/default/files/testimony/Commissioner_%20Palmer_Testimony032823.PDF</a>
Donald Palmer	Committee on House Administration	American Confidence in Elections: State Tools to Promote Voter Confidence	4/27/23	<a href="https://www.EAC.gov/sites/default/files/testimony/Commissioner_Palmer_Testimony_4.27.23.pdf">https://www.EAC.gov/sites/default/files/testimony/Commissioner_Palmer_Testimony_4.27.23.pdf</a>
All	Senate Committee on Rules and Administration	Hearing on Oversight of the U.S. Election Assistance Commission	6/7/23	<a href="https://www.rules.senate.gov/hearings/watch?hearingid=7E2C768E-DEE6-6777-E247-32E9A37E3043">https://www.rules.senate.gov/hearings/watch?hearingid=7E2C768E-DEE6-6777-E247-32E9A37E3043</a>
All	Committee on House Administration	American Confidence in Elections: The Role of the Election Assistance Commission in Free, Fair, and Secure Elections.	6/14/23	<a href="https://republicans-cha.house.gov/2023/6/american-confidence-elections-role-election-assistance-commission-free">https://republicans-cha.house.gov/2023/6/american-confidence-elections-role-election-assistance-commission-free</a>



# Other Reporting

• Annual Report	1/31/23
• EAVS	6/30 biennially
• Semiannual OIG Report	6/1/23, 12/1/23
• Strategic Plan February	Every 6 years
• EAC DATA Act Report	11/8/23
• Quarterly FISMA CIO Data Call	2/17/23, 4/14/23, 7/14/23, 10/31/23
• Quarterly Risk Management Assessment (RMA)	1/15/23, 4/15/23, 7/15/23, 10/16/23
• FISMA Annual CIO Metrics	10/31/23
• No Fear Act Annual Report	3/31/23
• No Fear Act	1/31/23, 4/31/23, 7/31/23, 10/31/23
• Annual Agency Ethics Program Questionnaire	2/28/23
• OMB Justification	9/11/23
• Congressional Budget Justifications	3/13/23
• Freedom of Information Act Report	11/28/23
• Federal Electronic Records & Email Management Report	3/7/23
• Records Management Self-Assessment (RMSA) Report	3/7/23
• Confidential Financial Disclosure Reporting (Internal Submission Only)	2/15/23



# Other Reporting

• Senior Federal Travel Reporting	4/30/23, 10/30/23
• Public Financial Disclosure Reporting	5/15/23
• 1353 Travel Reporting	5/31/23, 11/30/23
• Pandemic Response Accountability Committee (quarterly reports for CARES)	10/10/23
• Management Directive 715	4/30/2023
• USASpending Upload for DATA Act	12/12/23 (and monthly)
• Grants Annual report	6/30/23
• Senior Agency Officials for Records Management (SAORM) Report	5/15/23
• SAOP FISMA Metrics	11/2/23
• EEO Form 462 Report	10/31/22
• Annual FISMA Reporting	7/24/23
• Section 608 Annual Obligations Report	11/15/23
• Section 635 Quarterly Obligations Report	11/15/23
• Premium Class Travel Reporting	11/30/23
• Travel Reporting Information Profile	11/30/23
• Agency Financial Report	11/15/23
• BOD 20-01 Vulnerability Disclosure Policy	10/31/23
• Cybersecurity EO	10/31/23
• Annual VVSG Standard Recommendations	12/1/23

# Election Infrastructure Subsector Government Coordinating Council

In 2016, the EAC played a key role in establishing the Government Coordinating Council (GCC) for the elections subsector and has remained an active member since its creation. The GCC enables local, state, and federal government partners to share information and collaborate on best practices to mitigate and counter threats to election infrastructure. As outlined in the GCC’s October 2017 charter, the EAC Chair serves on the GCC’s executive committee, the Vice Chair serves as a voting member, and the remaining two commissioners serve as ex officio, non-voting members. In addition, six voting members of the GCC are drawn from three of the EAC’s advisory boards.

Led by the EAC Chair on the GCC executive committee, the EAC actively participated in and supported the work of the GCC to share information and strengthen election infrastructure throughout 2023.

## GCC Members from the EAC and EAC Advisory Boards

Christy McCormick	EAC Chairwoman	Member, Executive Committee Representative
Benjamin Hovland	EAC Vice Chair	Member
Judd Choate	Director, Division of Elections, Colorado (EAC Technical Guidelines Development Committee - State)	Member
Paul Lux	Supervisor of Elections; Okaloosa County, FL; (EAC Technical Guidelines Development Committee - Local)	Member
Sarah Ball Johnson	City Clerk, Colorado Springs, Colorado; (EAC Board of Advisors - Local)	Member
Linda Lamone	Administrator of Elections, Maryland State Board of Elections; (EAC Board of Advisors - State)	Member
Mark Goins	Coordinator of Elections, Tennessee; (EAC Board of Advisors - State)	Member
Howie Knapp	Executive Director, SC State Election Commission; (EAC Board of Advisors - State)	Member
Debbie Erickson	Administrative Services Director, Crow Wing County, Minnesota; (EAC Board of Advisors - Local)	Member
Donald Palmer	EAC Commissioner	Member (ex officio)
Thomas Hicks	EAC Commissioner	Member (ex officio)

# Supporting Voter Registration and Education

## National Voter Mail Registration Form

The EAC is responsible for maintaining and updating the **National Mail Voter Registration Form**, also known as the National Voter Registration Act (NVRA) form, or the federal form. Updates to the form are required based on changes in state laws or state-specific instructions. During FY 2023, the EAC oversaw updates to the NVRA form for New York and is currently updating the form and translations for Iowa, Maine, Minnesota, and Washington.

In addition to monitoring and making state-specific changes, the EAC has translated the National Mail Voter Registration Form into 21 languages.

The **form webpage** containing these translations on the EAC's website was accessed approximately 196,000 times throughout FY 2023.



Commissioners Christy McCormick and Donald Palmer present the EAC award to outgoing Louisiana Secretary of State Kyle Ardoin. Secretary Ardoin was also a member of the EAC's Standards Board.

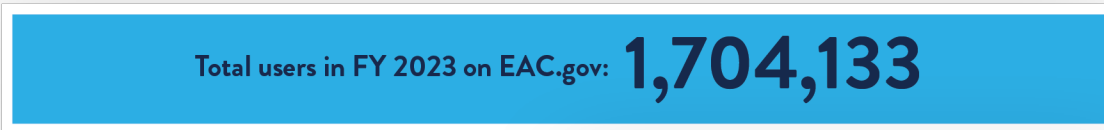
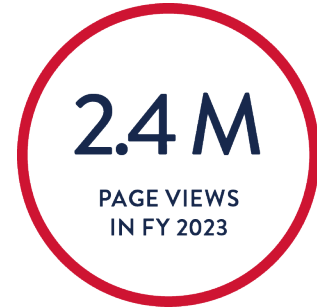




# Website and Social Media Statistics

In 2023, the EAC redesigned its website, which enhanced the accessibility of voting information and resources. Thus far, the site has attracted a total of 1,619,438 users who generated over 2,402,560 page views in FY 2023.

Following the **EAC homepage**, the most frequented landing page was “**Register and Vote in Your State**,” which offers voters state-specific details on registration deadlines, voter registration processes, voting methods, and contact details for state and local election officials. The third most visited page was Help America Vote, which houses a variety of educational materials tailored specifically for those interested in becoming a poll worker.



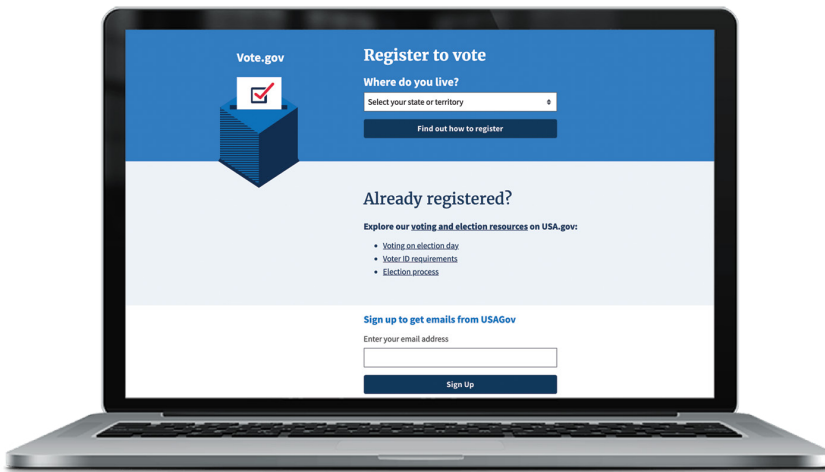


## Social Media

In FY 2023, the EAC leveraged social media to further reach election officials and eligible voters. The EAC pushed out 782 social media posts across various platforms – including Facebook, Instagram, Twitter, and LinkedIn – and grew its audience to over 236,000 followers. Furthermore, the promotion of various video series and virtual events has led to a significant increase in video views, accumulating 8,820 views across all platforms.

## Vote.gov Statistics

The partnership between the EAC and the General Services Administration (GSA) continued into 2023 by enhancing the functionality of the **vote.gov** website, which helps to foster engagement from voters and external organizations who are looking for up-to-date information on elections. GSA recorded just over 3 million page views on **vote.gov** in the past year. EAC officials have been actively engaging with GSA staff dedicated to this project, and ongoing discussions and preparations are underway for the forthcoming 2024 elections.



6,510 VIEWS  
 FOLLOWERS: 6.51K  
 ENGAGEMENTS: 3.64K



13,700 FOLLOWERS  
 FOLLOWERS: 13.7K  
 ENGAGEMENTS: 16.3K



1,270 VIEWS  
 FOLLOWERS: 1.27K  
 ENGAGEMENTS: 303



2,140 VIEWS  
 FOLLOWERS: 2.14K  
 ENGAGEMENTS: 3.24K



SESSIONS ON VOTE.GOV  
 OVER THE LAST YEAR

# National Poll Worker Recruitment Day (NPWRD)

The EAC established National Poll Worker Recruitment Day in 2020 to raise awareness about the critical role poll workers play in the voting process and inspire greater civic engagement by encouraging people to sign up to “Help America Vote.”

The EAC recognized August 23, 2023, as the third annual National Poll Worker Recruitment Day – a day of action across the U.S. aimed at addressing the ongoing shortage of poll workers and helping to ensure secure, accessible, and accurate elections in 2023 and beyond.

As states expand early or Election Day voting sites, millions of Americans will vote in-person to cast a ballot. Having an adequate number of poll workers to staff polling places on and before Election Day provides voters with the assistance they need and helps to provide a positive and smooth voting experience for all.

State and local election officials participated in National Poll Worker Recruitment Day helping support not only the 2023 elections, but also helping build the future pool of 2024 poll workers. The efforts by the EAC at the national level supplemented the ongoing efforts of state and local election officials and filled gaps in recruitment.

In addition to driving audiences to [HelpAmericaVote.gov](https://www.HelpAmericaVote.gov), the EAC also released an updated toolkit for election officials to use that is complete with resources, graphics, and sample social media posts to help local offices promote National Poll Worker Recruitment Day and bolster their own recruitment efforts. Across the country, the agency saw how offices adapted these graphics, created their own videos and images, and showed creativity in reaching their communities.

This year, all four EAC Commissioners hosted a media briefing on August 22, 2023, highlighting the importance of National Poll Worker Recruitment Day. The briefing featured discussions on the role of poll workers in our elections, poll worker safety, and the importance of having poll workers who represent the diversity of our electorate.

*“Poll workers play an integral role in our electoral process and are crucial to the success of elections. Becoming a poll worker is one of the most meaningful ways Americans can do their part to serve their communities. With National Poll Worker Recruitment Day, the EAC hopes to assist state and local election officials with their efforts to recruitment efforts and engage with new generations of election workers,”*


**- EAC CHAIRWOMAN  
CHRISTY MCCORMICK**

*“Poll worker shortages can have significant consequences on our elections, including longer lines, fewer polling locations, and confusion at the polls. Poll workers ensure that our democracy can function properly. Poll workers are responsible for guiding voters through the voting process and relaying the necessary information to make our elections accessible and secure. We encourage those who are willing and able to sign up to help America vote,”*

**- EAC VICE CHAIR  
BENJAMIN HOVLAND**



In 2024, the EAC will hold two days of action to support election officials in poll worker recruitment and voter education. On January 30, 2024, the EAC held Help America Vote Day and on August 1, 2024, the EAC will hold National Poll Worker Recruitment Day. Having two days of action is based on feedback from election officials and will enable stakeholders, regardless of the timing of primaries, participate in one or both efforts. Toolkits will be provided to support these efforts.



On National Poll Worker Recruitment Day, across all social media platforms, the EAC's posts received about

# 18,000 impressions



# 31

State election offices

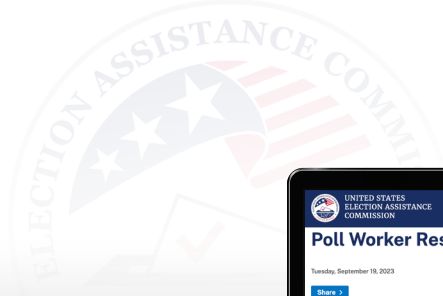
Participated



# 40

states, and the District of Columbia

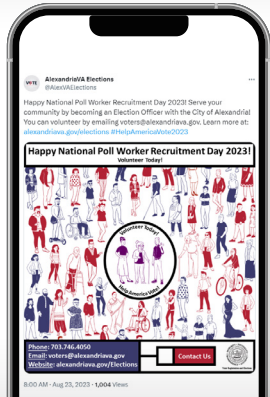
Participated



In 2023, the EAC's poll worker pages had over **125,000 views**



Additionally, the EAC's most viewed resources were the Poll Worker Resource Pages and the Poll Worker Quick Tips Guide.



@EACGov tweets in the month leading up to NPWRD received over **119,000 Impressions**

In the weeks surrounding NPWRD, the EAC, across all social media platforms, garnered significant attention with nearly **298,000 Total impressions**

**1,650** Post link clicks across all social media platforms

Over **7,970** Engagements across all social media platforms

**226** Video views, and new followers



Actions - S.Res.326 - 118th Congress (2023-2024): A resolution recognizing August 23, 2023, as “National Poll Worker Recruitment Day”. | Congress.gov | Library of Congress



Nebraska elections volunteers honored during National Poll Worker Recruitment Day



Pennsylvania residents, including 17-year-old high school students, encouraged to sign up on National Poll Worker Recruitment Day



National Poll Worker Recruitment Day Celebrates Those That Help Elections Run



The county role in elections remain critical as U.S. commemorates National Poll Worker Recruitment Day

**Board of Elections** @cuyahogaboe

Take a tour of the Polling Location and see the different job opportunities! Sign up to be a Poll Worker at [443vote.us](https://443vote.us) #HelpAmericaVote #NationalPollWorkerRecruitmentDay #CuyahogaCounty




youtube.com  
Tour of a Polling Location 2023  
Video depicting the layout of a polling location.

12:04 PM · Aug 23, 2023 · 186 Views

**La. Sec. of State** @Louisiana\_sos

Today is #NationalPollWorkerRecruitmentDay! Are you interested in serving your community as a poll commissioner? Visit [electionworker.sos.la.gov](https://electionworker.sos.la.gov) and contact your parish Clerk of Court today to learn how you can help your fellow Louisianans #GeauxVote!



12:01 PM · Aug 23, 2023 · 598 Views

**Sonoma County Registrar of Voters** @SonomaCountyROV

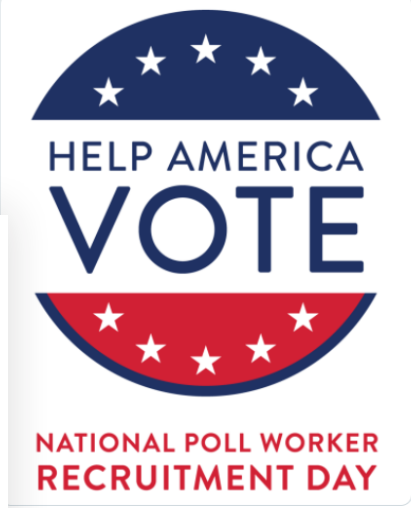
El Día Nacional de Reclutamiento de Trabajadores Electorales es el 23 de agosto. Convertirse en un trabajador electoral es una excelente manera de dar un paso al frente para su comunidad y garantizar que las elecciones sean precisas y confiables. #AyudeAméricaVotar



10:00 PM · Aug 22, 2023 · 31 Views

**Colorado Sec. of State** @COSecofState

Today is National Poll Worker Recruitment Day. Poll workers strengthen our electoral process and are critical to ensuring that we have safe, secure, and accessible elections. Learn more and find out how you can get involved at [HelpAmericaVote.gov](https://HelpAmericaVote.gov).



12 PM · Aug 23, 2023 · 897 Views

**Kansas Secretary of State** @KansasSOS

Happy #pollworkerrecruitmentday!

#DYK: In Kansas, poll workers can be young as 16 years old!

Kansas needs more poll workers to sign up for the 2023 General Municipal Election this November. Click the link below to sign up. [sos.ks.gov/elections/volu...](https://sos.ks.gov/elections/volu...)

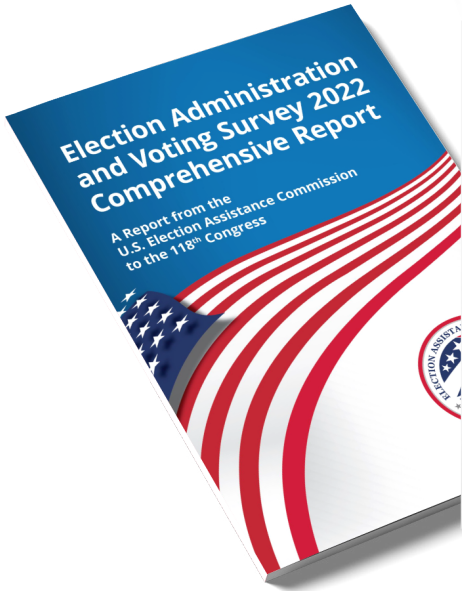


7:30 AM · Aug 23, 2023 · 1,591 Views



# Leveraging Election Research and Data

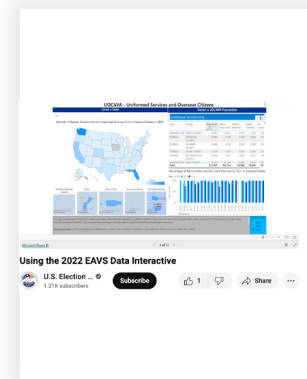




# 2022 Election Administration and Voting Survey (EAVS) Comprehensive Report

The continual process of improving our elections relies in part on having timely and accurate data on the diverse ways Americans cast their ballots. In 2002, Congress charged the U.S. Election Assistance Commission (EAC) to collect information on the state of American elections and to make that information widely available to policymakers, advocates, scholars, journalists, and the general public. Since 2004, the EAC has sponsored a biennial survey as its primary tool for fulfilling its information collection mission.

The EAC's **2022 Election Administration and Voting Survey (EAVS) report** was released on June 29. The EAVS is the nation's most comprehensive source of election administration data and is collected from election offices in all 50 states, U.S. territories, and the District of Columbia.



**2022 EAVS Data Interactive and State Data Briefs**



**The report** covers topics such as voter registration, military and overseas voting, mail voting, early and Election Day polling place operations, voter participation, and election technology. These data are vital in helping election officials, policymakers, and other election stakeholders identify trends, anticipate and respond to changing voter needs, invest resources to improve election administration and the voter experience, and better secure U.S. elections infrastructure.

Significant findings from the 2022 report include:

## 5%

Decrease in voter turnout during the 2022 midterm election

Voter turnout during the 2022 midterm elections decreased by approximately 5% compared to the last midterm election, with only nine states showing turnout increases between these two elections.

## 55%

Registrations at motor vehicle offices

Motor vehicle offices accounted for 55% of the total registrations received for the 2022 general election, which was the highest share of voter registrations by any method in EAVS history.

## 49%

Election Day in-person voting

Election Day in-person voting was the most common method for voters to cast their ballots with 49% of voters using this method.

One-third of voters casting mail-in ballots

Significant voting by mail continued into the 2022 midterms with almost one-third of voters casting their ballots this way as compared to one-quarter in the 2018 midterm elections.

Use of in-person early voting in 2020

## 30.5%

---

Use of in-person early voting in 2022

↓ 22.2%

Although the use of in-person early voting increased in the 2020 general election to 30.5%, it decreased to 22.2% in the 2022 general election, which was similar to the level of in-person early voting witnessed prior to the pandemic in the 2018 general election.



**EAC Commissioners in the EAC’s Hearing Room during the public hearing on serving military and UOCAVA voters in Washington, D.C., on April 26, 2023.**

Unique to the EAVS 2022 Policy Survey was the expansion of questions asking states to report their auditing activities – this time focusing on specific types of audits both before and after an election. The EAC also added new and revised questions to the EAVS Policy Survey on areas such as drop boxes, curing mail ballots, accessible absentee voting, the Uniformed and Overseas Citizens Absentee Voting Act (UOCAVA) ballot transmission and return methods.

For over 20 years, the EAC has conducted the EAVS following each federal general election. Prior to 2014, this data was reported in three different reports – the **National Voter Registration Act (NVRA) report**, the **Uniformed and Overseas Citizens Absentee Voting Act (UOCAVA)**, and the Election Day Survey/EAVS. Since 2008, this project has included a separate survey, the Election Administration Policy Survey (Policy Survey), that gathers information about state election laws, policies, and practices.

On July 19, 2023, the EAC held the Data Summit “How the U.S Voted in the 2022 Midterms” to discuss the significant findings of the 2022 EAVS. The panels of research experts and election officials discussed the specific focus topics of voting trends since the COVID-19 pandemic and what that could mean for 2024, and how the EAVS can be utilized by election officials, academics, and other stakeholders to improve elections.



**J. Scott Wiedmann, Dr. Raymond Williams, and Dr. Lindsay Nielson at the EAC Data Summit on July 19, 2023.**



**Brittany Westfall, Jamie Shew, and Dr. Barry Burden at the EAC Data Summit on July 19, 2023.**

## Panelists included:

### Panel 1

**J. Scott Wiedmann**, Acting Director, Federal Voting Assistance Program

**Dr. Raymond Williams**, Director of Research, U.S. Election Assistance Commission

**Dr. Lindsay Nielson**, Senior Researcher, Fors Marsh Group

### Panel 2

**Brittany Westfall**, Elections Director, West Virginia Secretary of State's Office

**Jamie Shew**, County Clerk, Douglas County, KS, and EAC Standards Board EAVS Subcommittee Chair

**Dr. Barry Burden**, Professor of Political Science and Director of the Elections Research Center, University of Wisconsin-Madison

The data collected as part of EAVS is instrumental in guiding election officials' efforts as they respond to changing voter needs and invest resources to improve election administration and the voter experience. The EAVS also provides the Commission insight into the management challenges election officials face today as they work to ensure elections are safe, secure, accessible, and accurate.



# Promoting Accessibility

# Accessibility

Throughout 2023, the EAC participated in and shepherded numerous efforts to ease the barriers to access for Americans with disabilities in the registration and voting processes, providing election officials with a number of resources to ensure all eligible voters have the opportunity to cast their vote privately and independently.

## Innovative Accessibility Training for Election Officials

In partnership with the Carl and Ruth Shapiro Family National Center for Accessible Media at GBH (NCAM), the EAC released a first-of-its-kind, innovative on-demand **video training series** for making voting more accessible to the over 38.3 million eligible voters with disabilities. The training series promotes ways election workers can reduce obstacles to accessibility regardless of a jurisdiction's size or resources. NCAM is a national leader in making digital media accessible for people with disabilities.

Each lesson in the eight-part video series incorporates physical accessibility as well as ways election administrators can create accessible websites, social media, and other methods of electronic communications. The goal of the series is to better equip election officials with the ability to identify accessibility challenges and give them the tools to address them. To accommodate the busy schedule of election officials, each video is between five and seven minutes long.

*"The goal of the 'Accessible Elections' training series is to equip election officials with the ability to identify challenges to accessibility and give them the tools to correct them, a key part of the EAC's mission. We have seen the progress officials have made in serving voters with accessibility, and we hope this tool will help continue that progress."*

- JOINT STATEMENT FROM THE EAC COMMISSIONERS

*"NCAM is proud to collaborate with the EAC on this video series and applauds this effort to empower election officials and poll workers in their role of ensuring accessibility of communications, media, and the voting process for people with disabilities."*

- BRYAN GOULD, DIRECTOR OF NCAM



**EAC Subject Matter Expert Ben Jackson presenting at the 2023 African-American Conference on Disabilities, on June 16, 2023.**



## Checklist For Accessible Communications

According to **EAC-funded research**, election offices are the most reliable and most trusted sources of election information. This makes voter communication one of the most important functions of an election office. Critical to success is for election information to be accessible to all voters, including those with disabilities. Under the Americans with Disabilities Act (ADA), election offices are required to provide effective communications to people with communication disabilities.

To aid election offices in fully complying with the ADA, the EAC developed an “**Accessibility Checklist: Accessible Communications**” for local election officials. The checklist covers strategies for delivering accessible communications for electronic documents, in-person communications, videos and virtual meetings, and social media posts. Significantly, when communicating with voters, it is important that election officials use plain language and consider the length, complexity, and purpose of the communication.



## African American Conference on Disabilities

In June, EAC Commissioner Hicks attended and held a workshop at the African American Conference on Disabilities (AACD) in Phoenix, Arizona. The Conference addressed the intersection between race and disability, examining opportunities for self-advocacy to ensure services and resources are effectively provided. Commissioner Hicks’ workshop highlighted the EAC’s new research on voting accessibility and detailed the agency’s work to make voting more accessible for Americans with disabilities.



**Commissioner Thomas Hicks presenting at the 2023 African American Conference on Disabilities, on June 16, 2023.**





# EAC and Rutgers Report: “Disability and Voting Accessibility in the 2022 Elections”

To examine the gaps and advancements in voter accessibility throughout the country, the EAC conducted a survey of voting-eligible citizens with and without disabilities following the 2022 national elections. The agency commissioned the study alongside veteran researchers from Rutgers University, working closely with Professors Dr. Lisa Schur and Dr. Douglas Kruse, co-directors of the Program for Disability Research at the School of Management and Labor Relations at Rutgers University, and Dr. Mason Ameri, Associate Professor of Professional Practice at the Rutgers Business School. The initiative served as a follow-up to a study on disability and voting accessibility conducted by Rutgers and the EAC in 2022.

The full report, titled “**Disability and Voting Accessibility in the 2022 Elections**” was released on July 12, 2023. The study was conducted with a focus on voter accessibility in the 2022 election, and the results were compared to the results of the same post-election surveys conducted in 2020 and 2012. The survey covered topics such as voter turnout, voting difficulties, assistance voting, voting methods, and treatment by election officials. The findings of the survey are critical for election officials who continuously work to meet the needs of their jurisdiction and make voting accessible to all eligible voters. Understanding the additional challenges voters with disabilities face is key for election officials to advocate for and make the necessary changes in their localities.

The survey sampled 2,001 respondents, a sample size that was stratified to include 1,198 citizens with disabilities and 803 citizens without disabilities. As in previous surveys, the oversampling of citizens with disabilities was done to secure a large enough sample for small margins of error and reliable breakdowns within the disability sample.



One of the key findings from the “**Disability and Voting Accessibility in the 2022 Elections**” report is that people with disabilities in 2022 were slightly less likely to vote than people without disabilities. Voter turnout that same year increased by 1.6% among citizens with disabilities relative to the 2018 midterm elections, while it decreased among citizens without disabilities by that same percentage. Voter turnout in 2022 increased by 1.6% among citizens with disabilities relative to the 2018 midterm elections, while it decreased among citizens without disabilities by 1.6%. The gap between the turnout of people with disabilities and those without disabilities decreased from a 4.8% gap in 2018 to a 1.5% gap in the 2022 midterms. It was also found that the likelihood of difficulties voting in person in 2022 was 20% among people with disabilities compared to 6% among people without disabilities.

Other topline findings for 2022 include:

**The likelihood of difficulties voting in person in 2022 was 20% among people with disabilities compared to 6% among people without disabilities. The likelihood of difficulties voting with a mail ballot was 6% among people with disabilities compared to less than 1% among people without. Voting difficulties were most common among people with vision and cognitive impairments.**



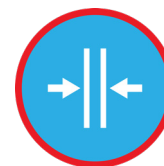
**Following the high rate of voting by mail in 2020 due to the pandemic, the percentage voting in person at a polling place or election office increased in 2022 by 9% with voters without disabilities (56%-65%) and voters with disabilities (49-58%).**



**Of the 15.8 million citizens with disabilities who voted, 2.2 million encountered difficulties voting in 2022, which was a slight increase from 2020 when 1.95 million of the 17.7 million voters with disabilities encountered difficulties.**



**This increase in voter turnout among citizens with disabilities helped close but did not eliminate the turnout gap between citizens with and without disabilities, which went from -4.8 points in 2018 to -1.5 points in 2022.**



**In 2020, only 59% of voters without disabilities were highly confident their vote was accurately counted, which was less than the two-thirds (68%) of voters with disabilities who said this. In 2022, confidence increased among those with without disabilities, so currently there is little difference between voters with and without disabilities (65% and 67% respectively).**



The results from the survey also show that there has been significant progress made in voting accessibility since the EAC began working with Rutgers in 2012. Nevertheless, voting difficulties increased slightly among voters with disabilities from 2020 to 2022. These findings indicate that more can and should be done to improve accessibility and help fulfill HAVA’s promise of accessible elections for all Americans.

Results from the survey indicate that election officials should continue to work to ensure that voters can participate in elections in a way that is safe and accessible to them. Improving the accessibility of the voting process and ensuring all election officials and poll workers are equipped with up-to-date guidance and resources on the best practices on assisting voters with disabilities will be critical to improving accessibility at all polling places.

Through the HAVA, the EAC is tasked with maintaining a clearinghouse of election administration information. To fulfill this mission, the EAC provides best practices recommendations, training materials, and other resources for election officials. By enhancing our work with voters with disabilities and the election officials who serve them, the EAC aims to improve accessibility and to ensure an independent and private vote for all. The EAC plans to develop more resources addressing the findings of this study in the near future.

**Disability and Voting Accessibility in the 2022 Elections**

The U.S. Election Assistance Commission (EAC) - in partnership with Rutgers University - has released a new study examining the gaps and advancements in voter accessibility throughout the country. With a focus on voter accessibility in the 2022 election, Rutgers researchers compared the results to the same post-election surveys that were conducted in 2020 and 2012. The survey covers topics such as voter turnout, difficulties voting, assistance voting, voting methods, and treatment by election officials. These results shine a necessary light on the existing gaps between individuals with and without disabilities and the steps that must be taken by election officials to make voting more accessible.

**Key Findings of the Report Include:**

- People with disabilities voted at a 3.6% lower rate overall than people without disabilities in 2022.
- About one in seven voters with disabilities encountered difficulties voting in 2022, which was a slight increase from the one in nine voters with disabilities who encountered difficulties in 2020.
- The likelihood of difficulties voting in person in 2022 was 20% among people with disabilities compared to 6% among people without disabilities. The likelihood of difficulties voting with a mail ballot was 6% among people with disabilities compared to less than 1% among people without disabilities.
- One in five voters with a disability either needed assistance or had some difficulty in voting in 2022, which was three times the rate of voters without disabilities.
- Voting difficulties were most common among people with vision and cognitive impairments.
- Close to three-fifths of voters with disabilities voted with a mail ballot or early in person in 2022, compared to just over half of voters without disabilities. The shift in mail voting between 2020 and 2022 was similar between voters with and without disabilities.
- Voters with disabilities reported similarly as voters without disabilities when it came to perceived treatment by election officials, confidence that their votes were accurately counted in 2022, and the extent to which they report following politics.

The full report can be found [here](#).



# Highlighting Best Practices



**Chairwoman Christy McCormick presenting the Florida 2022 Clearie Award winners in May 2023.**



**EAC Commissioner Thomas Hicks presenting Clearinghouse Awards at the Hamilton County, Ohio, Board of Elections, with Sherry L. Poland, Director of Elections, and Alexander F. Linser, Deputy Director of Elections.**

## 2022 Clearie Award Winners

Under HAVA, the EAC is charged with serving as a clearinghouse for election administration information. One way the EAC meets this responsibility is through the annual Clearinghouse Awards, or “Clearies.” This program recognizes election officials’ and their offices’ contributions to best practices in election administration in a range of categories. In the seven years of the program’s operation, the EAC has received over 415 entries, proving a measure of the program’s successful engagement.

The EAC received over 95 submissions across all categories for the 2022 competition. Submissions were scored by a panel of judges from the EAC’s Standards Board and Board of Advisors. **The EAC issued Clearie Awards to 24 programs** with honorees ranging from large states with more than 10 million voters to townships of less than 100,000 residents. To provide even more best practices to election administrators, the EAC also recognized 16 offices and their efforts for **Clearie Honorable Mention awards**.

The 2022 Clearies built on the successes of past years by encouraging innovations in election administration and publicizing achievements across the election community.



**Commissioner Donald Palmer presenting a Clearie award to the Seminole County, FL, election office, in August 2023.**

## 2022 Clearie Winners

### Outstanding Innovations in Elections - Large Jurisdictions

Duval County Supervisor of Elections Office, Florida - Innovative Strategies in Voter Education Messaging and Poll Worker Recruitment

Palm Beach County Supervisor of Elections, Florida - Promoting Effectualness by Minimizing Lines and Wait Times: First County in the Country to Use the No Wait Inside Appointment System for Elections

South Carolina Election Commission, South Carolina - "South Carolina Election Response Guide" - Crisis Communication for Election Officials

Hillsborough County Supervisor of Elections, Florida - Election Night Unofficial Results Application

Hamilton County Board of Elections, Ohio - Behind the Ballot Tours

St. Louis County Board of Elections, Missouri - Love Your Ballot Educational Campaign



## Outstanding Innovations in Elections - Small/Medium Jurisdictions

Brevard County Supervisor of Elections, Florida - SigView

Douglas County Clerk/Elections, Kansas - RFID Technology in Election Management

Durham County Board of Elections, North Carolina - BOE Poll Count and Audit Application

Paulding County Board of Elections and Voter Registration, Georgia - Voter Education Guide

## Improving Accessibility For Voters With Disabilities

Dubuque County Auditor's Office, Iowa - Strategic Partnership with Dubuque County Disabilities Council

Franklin County Board of Elections, Ohio - Voting with Ease: Increased Accessibility in the Early Vote Center

## Best Practices in Recruiting, Retaining, and Training Poll Workers

Charleston County Board of Elections and Voter Registration, South Carolina - Partnerships at the Polls

Guam Election Commission, Guam - A Win-Win for the Guam Election Commission and the University of Guam

Columbia County Supervisor of Elections, Florida - Bubble It In!

Martin County Supervisor of Elections, Florida - Sensitivity Training for Elections Worker!



## Creative and Original “I Voted” Sticker Design

City of Traverse City Clerk’s Office,  
Michigan - Multi-year Voting Sticker  
Design Contests

South Carolina Election Commission,  
South Carolina - South Carolina’s  
Iconic “I Voted” Sticker Redesign

Louisiana Department of State,  
Louisiana - Louisiana State of Mind

## Outstanding Innovation in Election Cybersecurity and Technology

Anne Arundel County Board of Elections,  
Maryland - Mail-in Ballot Sorting,  
Scanning, and Timestamping Project

Iowa Secretary of State, Iowa -  
Vulnerability Disclosure and Bug  
Bounty Program

## Outstanding Use of HAVA Grants in Election Modernization

Maricopa County Elections  
Department, Arizona - Ballot  
Tabulation Center Security Upgrades

New Jersey Secretary of State’s  
Office Elections Division, New Jersey  
- HAVA Funds & Election Security

## Outstanding Election Official Association Program

Seminole County Supervisor of  
Elections Office, Florida - Informing  
Voters with Facebook Voting Alerts



# Creative and Original “I Voted” Sticker Design Winners



City of Traverse City Clerk’s  
Office, Michigan - Multi-year  
Voting Sticker Design Contests



South Carolina Election  
Commission, South Carolina  
- South Carolina’s Iconic “I  
Voted” Sticker Redesign



Louisiana Department of  
State, Louisiana - Louisiana  
State of Mind



# Video Series and Virtual Events

Throughout the year, the EAC held video conversations with state and local election officials that touched upon a variety of critical election administration topics, including poll worker recruitment and security for elections officials. In addition, the EAC filmed several video training series on cybersecurity, accessibility for voters with disabilities, and how to better engage college students. The videos can all be found on the agency’s [YouTube](#) page.



## Strengthening Election Official State Associations Panel

EAC Commissioner Hovland hosted a virtual conversation with Aaron Ockerman, Executive Director of the Ohio Association of Election Officials and Matt Crane, Executive Director of the Colorado County Clerks Association and Kathryn Harper, Executive Director of the Missouri Association of County Clerks and Election Authorities. They discussed how state associations have helped strengthen their roles by offering mentors to new officials and enabling them to share best practices with their peers, among other benefits.



## Best Practices for “I Voted” Sticker Contests

EAC Commissioner Hovland discussed best practices for facilitating “I Voted” sticker contests with Jackie Beaudry, City Clerk for Ann Arbor, Michigan, Erin Perrone from the Carroll County, Maryland Board of Elections, and Commissioner Ashley Torres, from the Ulster County, New York Board of Elections. Commissioner Hovland emphasized how the stickers are an opportunity to bring fun to the election office and more importantly, allow election officials to connect with their community.



### Election Official Security

EAC Commissioner Hicks led a panel discussion on the growing crisis of physical threats directed toward election officials and how to mitigate those threats. Commissioner Hicks was joined by Veronica Degraffenreid, former state election official in North Carolina and Pennsylvania and a Senior Manager of Strategic Partnerships for the Brennan Center of Justice, Tina Barton, former City Clerk from Michigan, and a Senior Election Expert for The Elections Group, and Justin Smith, former Sheriff of Larimer County, CO. All discussed the important work of the Committee for Safe and Secure Elections.



### Women's History Month 2023

The EAC marked Women's History Month with EAC Chairwoman McCormick leading a virtual conversation about the history of women's voting rights. Donald Stanko, Lead Park Ranger for the Women's Rights National Historical Park, and Susan Philpott, a Park Ranger at the Belmont-Paul Women's Equality National Monument, joined the Chairwoman to discuss the challenges faced by women as they fought for the right to vote.



### Military Appreciation Month

For Military Appreciation Month, EAC Commissioner Palmer led a virtual discussion on the "Vote in Honor of a Veteran" program which allows Americans to thank veterans in their community for protecting the right to vote. Commissioner Palmer was joined by Michael Ross, Iowa Deputy Secretary of State and Chief of Staff, Jenni Scutchfield, Kentucky Assistant Secretary of State, and Heather Hardy, Program Officer of the Elections Division, Nevada Secretary of State.



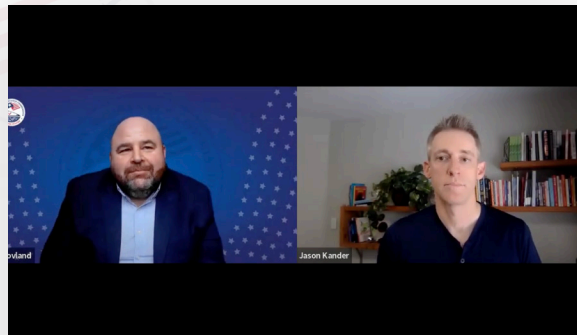
### The EAC and Election Security

This short video highlighted the EAC's efforts to provide resources and guidance to the nation's state and local election officials and its ongoing commitment to ensure the security and accuracy of our elections.



### ADA Anniversary: A Discussion with Clearinghouse Award Winners for Accessibility Programs

To mark the 33<sup>rd</sup> anniversary of the Americans with Disabilities Act (ADA), EAC Commissioner Hicks spoke with Clearinghouse Award winners Kevin Dragotto from Dubuque County, Iowa, along with Antone White and Matt Kelly from Franklin County, Ohio. All three officials discussed the steps they are taking to make polling places more accessible for those voters with disabilities, including lighting and table placement.



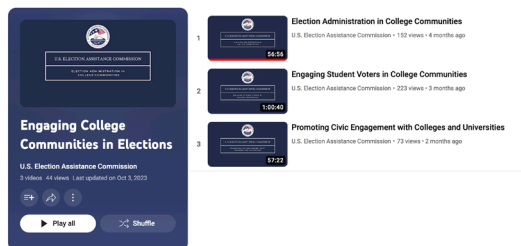
### A Conversation with Jason Kander on Elections and Mental Health

EAC Commissioner Hovland held a virtual conversation with former Army officer and Missouri Secretary of State Jason Kander on how the increased harassment and threats has taken its toll on the mental health of the nation’s election officials. The Commissioner and Mr. Kander discussed how the stress election officials are under is compounded by threats to them and their families and encouraged those in need of professional help to seek it out.



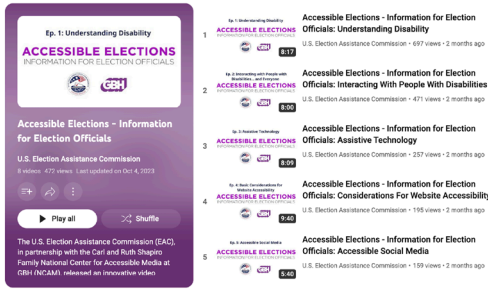
### National Poll Worker Recruitment Day 2023: Election Office Best Practices

EAC Commissioner Palmer spoke with several local election officials on National Poll Worker Recruitment Day about the critical need for poll workers across the nation and their best practices for recruitment. For instance, Seminole County Supervisor of Elections Chris Anderson worked with Facebook to send out Voting Alerts which resulted in 300 applications for poll workers in one day.



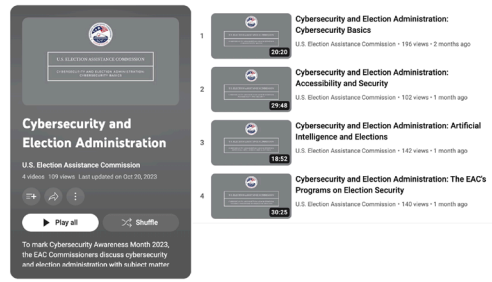
### Engaging College Communities in Elections Series

This three-part series hosted by EAC Commissioner Hovland examined the unique challenges college students and communities face regarding the voting process and how this represents an opportunity for innovative engagement. The Commissioner spoke with election officials, student advocacy groups, and college administrators about their work in distributing voter registration forms as well as how to engage student communities more broadly in the democratic process.



### Accessible Elections: Information for Election Officials Series

The EAC partnered with the Carl and Ruth Shapiro Family National Center for Accessible Media at GBH (NCAM), for an innovative eight-part video training series for election officials, poll workers, and other election stakeholders on making voting more accessible to the 15.8 million voters with disabilities. The series' lessons incorporated a variety of topics, including physical accessibility, creating accessible polling places, and ways election administrators can create accessible websites, social media, other electronic communications, and forums.



### Cybersecurity and Election Administration Series

To mark Cybersecurity Awareness Month 2023, EAC Chairwoman McCormick, and Commissioners Hicks, Hovland, and Palmer each hosted separate virtual conversations with subject matter experts to discuss cybersecurity and election administration. Topics included cybersecurity basics, accessibility and security, artificial intelligence and elections, and the EAC's election security programs.



EAC Commissioners show examples of the outreach and partnerships the Duval County Supervisor of Elections Office did with local sports teams to recruit poll workers at the February 8, 2023 Public Roundtable.



# EAC Agency Development

# Staff and Department Updates

With a full suite of Commissioners and new hires within the agency, the EAC continued to modernize operations in 2023 and transition back to in-person work. The Commission onboarded 31 employees and six interns in a wide variety of mission-critical roles, including Field Services personnel and technology experts in the Election Supporting Technology Evaluation Program. Currently, the EAC has 82 full-time employees and six interns, including the EAC Commissioners.

New EAC Staff		
Associate Attorney	Field Services Auditor (3)	Program Support Specialist (3)
Attorney Advisor (2)	Field Services Program Manager	Records Management & Information Specialist (2)
Confidential Assistant (2)	Finance Administrator	Research Program Specialist
Cyber Analyst	Grants Specialist (2)	Senior Election Subject Matter Expert (2)
Election Technology Specialist (3)	Human Resources Manager	Senior Information Technology Specialist
Executive Director	Information Technology Specialist	Diversity, Equity, Inclusion, Accessibility & EEO Officer
Field Auditor	Program Analyst (2)	



EAC Commissioners and staff at the February 8, 2023 Public Roundtable.



Commissioners Christy McCormick and Donald Palmer visited James City County, VA, with Dianna Moorman in January 2023.

31

Full-time staff were onboarded

6

Interns

82

Full-time employees including Commissioners (55 in FY 2022)

## The EAC Internship Program

The EAC continued its internship program for current students interested in elections. Six interns from across the country participated in remote internships with the EAC and were assigned projects that combined their theoretical studies with hands-on mission-critical projects. Students came from the following schools:







## CERA Graduates

EAC Vice Chair Hovland, EAC Commissioner Hicks, and Kimberly Smith, Senior Election Subject Matter Expert, graduated from the Certified Elections/Registration Administrator (CERA) program. This is the highest professional achievement for those who work in elections. This multi-year course of study, taught by faculty from Auburn University’s Master in Public Administration program in partnership with the Election Center, focuses on the management of elections administration while promoting and preserving public trust in the democratic process. The EAC’s Clearinghouse team includes several Subject Matter Experts who previously earned CERA certification, including Steven Daitch and Sara Brady.

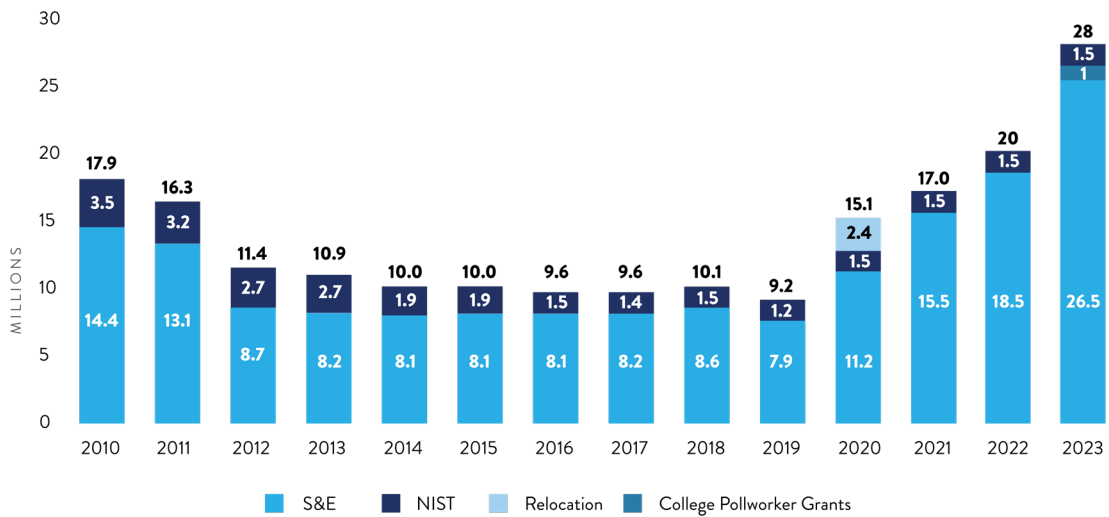


**Vice Chair Benjamin Hovland, Commissioner Thomas Hicks, and EAC Subject Matter Expert Kimberly Smith with their CERA certificates.**



## EAC Appropriations

On December 29, 2022, Congress passed the Consolidated Appropriations Act of 2023 which provided the EAC with \$28 million in agency operating funds for FY 2023, including \$1.5 million made available to NIST and \$1 million for the Help America Vote College Program. This reflects an \$8 million increase in overall funding from FY 2022 and a 35% increase specifically in program operating funds when excluding NIST and grant funding. The EAC ended up utilizing nearly every dollar of that critical funding with a year-end obligation rate of more than 99%. As a part of that same funding package, the EAC also received \$75 million in formula grant funding which was quickly obligated and distributed to all eligible states to assist in preparation for the upcoming midterm elections.



*\*FY 2024 budget, as of January 31, was not finalized*



## Technology Upgrades

The EAC continues to upgrade its technical capabilities to meet ongoing operational demands. In 2023, the agency launched a digital transformation project with the goal of consolidating ad-hoc, siloed, and manual processes into a central processing hub. This will allow the EAC to continue to scale its operations and provide increased visibility and decision support to its leaders. The digital transformation will allow the Commission to take a more data-driven approach to resource planning and decision making.

Since initiating the project, the EAC has been able to build out a new grants management system that streamlines the work required of both the EAC Grants staff and grantees. While the grants management project is ongoing into 2024, the EAC has already been able to transition from a legacy grants management system that was not meeting agency needs.

Additional enhancements underway include a case management system that allows staff, management, and Commissioners the ability to quickly respond to and manage the review and approval of tasks assigned to them. Travel requests are being integrated into the system to improve the management of travel requests and vouchers.

In 2023, the EAC also continued to upgrade its infrastructure. A new wireless network was installed at the headquarters location and the agency's routers were upgraded. Endpoint detection and monitoring was also bolstered for laptops and mobile devices with 100% enrollment in automated tools provided through the CISA CDM program. Laptops are undergoing a cyclic upgrade, including the rollout of the latest commercial operating system available. A single sign-on solution was configured and deployed as part of the EAC's ongoing zero trust architecture modernization efforts.

The EAC's new facilities include a hearing room and were a focal point for EAC activities throughout FY 2023. This new space allowed the EAC to gather panels of election officials and subject matter experts to discuss and share ideas on emerging election topics. The EAC livestreamed these events to make them accessible for a larger audience. The EAC also hosted seven virtual events, including public meetings and additional board meetings. The first public meeting in the EAC's hearing room was in November 2022. Five events have been held in the EAC hearing room in FY 2023:



**Commissioner Donald Palmer toured the VSAP facility in Los Angeles County with Dean Logan, Clerk/Recorder & Registrar of Voters in Los Angeles County and member of the EAC Board of Advisors, in January 2023.**



**EAC Public Hearing on Voting System Testing Lab (VSTL) SLI Compliance and Lessons Learned from the 2022 Election (November 15, 2022)**



**EAC Public Roundtable on poll worker recruitment, training, and programs (February 8, 2023)**



**EAC Public Meeting on serving military and UOCAVA voters (April 26, 2023)**






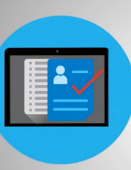



**EAC Data Summit on significant EAVS findings, and how the EAVS can be utilized by election officials, academics, and other stakeholders to improve elections (July 19, 2023)**



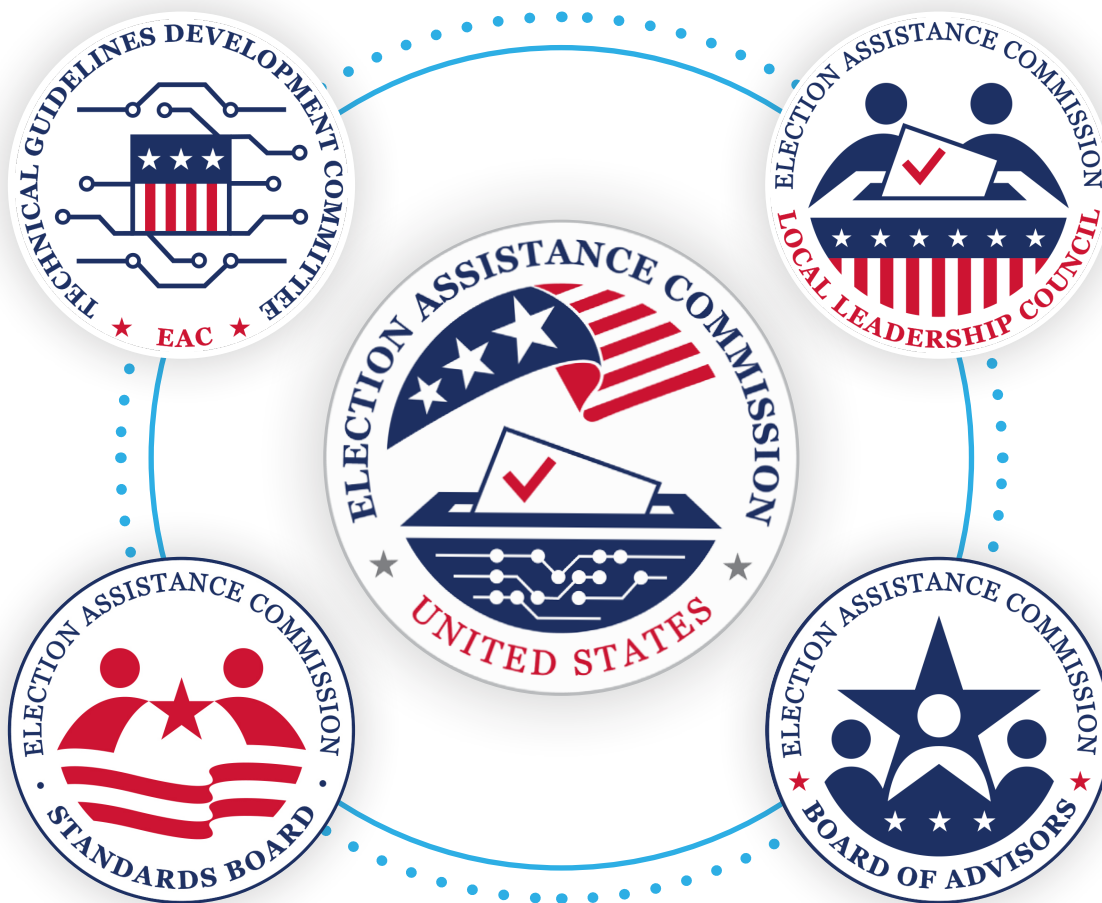
**EAC Public Meeting on voter education and engagement (August 2, 2023)**

Virtual events included:

 <p>U.S. Election Assistance Commission The Path to End-to-End (E2E) Protocols for Voting Systems Workshop</p>	<p><b>The Path to End-to-End (E2E) Protocols for Voting Systems (October 6 and 7, 2023)</b></p>
	<p><b>Local Leadership Council Meeting (December 1, 2023)</b></p>
 <p>U.S. Election Assistance Commission Technical Guidelines Development Committee Meeting <i>Virtual</i></p>	<p><b>TGDC 2022 Annual Meeting (January 26, 2023)</b></p>
	<p><b>Local Leadership Council Bylaws Meeting (February 21, 2023)</b></p>
 <p>EAC Public Meeting – Wednesday, March 15, 2023</p>	<p><b>Public Meeting on Official Voter List Accuracy and List Maintenance (March 15, 2023)</b></p>
 <p>Voluntary Electronic Poll Book Pilot Program Report Virtual Meeting November 17, 2023 zoom</p>	<p><b>Public Meeting on the 2023 EAC Voluntary Electronic Poll Book Pilot Program Report (November 17, 2023)</b></p>
 <p>Election Supporting Technology Evaluation Program (ESTEP) Virtual Meeting December 4, 2023 zoom</p>	<p><b>Public Meeting on Next Steps for the Election Supporting Technology Evaluation Program (ESTEP) and the Voluntary Electronic Poll Book Pilot Program (December 4, 2023)</b></p>



# EAC Advisory & Oversight Boards



As outlined in HAVA, the EAC is advised by three federal advisory committees: the Technical Guidelines Development Committee (TGDC), the Standards Board, and the Board of Advisors. In addition to these boards, the EAC established the Local Leadership Council in 2021 to gather critical input from local election official leaders from across the country.

With technical support from the National Institute of Standards and Technology (NIST), the TGDC assists the EAC Executive Director in the development of VVSG. The Standards Board and the Board of Advisors each review VVSG prior to adoption, as well as other voluntary guidance under HAVA Title III. Additionally, EAC studies and other activities to promote effective administration of federal elections must be carried out in consultation with the Standards Board and the Board of Advisors. Finally, the EAC Executive Director and staff must consult with the Standards Board and Board of Advisors in preparing the program goals, long-term plans, mission statements, and related matters for the Commission.

In 2023, the EAC's Advisory Board meetings were held in-person for the first time since 2019. This format allowed for a deeper level of collaboration and discussion, as well as opportunities for networking, sharing best practices, and engagement. The EAC heard extensive positive feedback on the quality of the content of the meeting and the value of them to members.



# Technical Guidelines Development Committee



**TGDC members at the Annual Meeting on December 5, 2023, in Rockville, Maryland.**

The Technical Guidelines Development Committee (TGDC) assists the EAC in developing VVSG. The chairperson of the TGDC is the director of the National Institute of Standards and Technology (NIST). The TGDC is composed of 14 other members appointed jointly by EAC and the director of NIST. NIST has documentation of TGDC resolutions, meeting minutes, and additional information.

EAC Chairwoman McCormick currently serves as the Designated Federal Officer (DFO) for the TGDC. The TGDC held their 2022 Annual Meeting virtually on January 26, 2023, and held their 2023 Annual Meeting in-person on December 5, 2023. The in-person meeting was held at the National Cybersecurity Center of Excellence in Rockville, Maryland and was also live streamed.



The TGDC was comprised of the following members as of November 14, 2023.

**Designated Federal Officer**

**The Honorable Christy McCormick**

Chairwoman, U.S. Election Assistance Commission Washington, D.C.

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**Chair**

**Dr. Laurie E. Locascio**

Under Secretary of Commerce for Standards and Technology and Director,  
National Institute of Standards and Technology Gaithersburg, MD

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**EAC Standards Board**

**Paul Lux**

Supervisor of Elections,  
Okaloosa County Crestview, FL

**Vacant**

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**EAC Board of Advisors**

**Shane Schoeller**

Greene County Clerk,  
Office of the County Clerk Springfield, MO

**Vacant**

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**Architectural and Transportation Barrier  
Compliance Board (Access Board)**

**Benjamin Nadolsky**

Public Board Member  
Knoxville, TN

**Hannah Ibanez**

Public Board Member  
Paramount, CA

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**American National Standards Institute (ANSI)**

**Mary Saunders**

Vice President, Government Relations And Public  
Policy, American National Standards Institute  
Washington, D.C.

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**National Association of State Election Directors  
(NASED)**

**Bryan Caskey**

Kansas State Director of Elections  
Kansas Secretary of State's Office Topeka, KS

**Judd Choate**

State Elections Director  
Colorado Secretary of State Denver, CO

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**Institute of Electrical and Electronics Engineers  
(IEEE)**

**Vacant**

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**Technical Experts**

**Diane Golden**

Director of National Projects  
Illinois Assistive Technology Program Springfield, IL

**David Wagner**

Professor EECS Departments,  
University of California-Berkeley Berkley, CA

**Geoff Hale**

Cybersecurity Strategy & Integration Program Manager  
U.S. Department of Homeland Security Washington, D.C.

**Vacant**



# Local Leadership Council

The Local Leadership Council was established by the EAC on June 8, 2021. This new FACA board consists of 100 local election officials who are current or former officers in each state's local election official association. As leaders and officials who work firsthand to administer elections at the local level, the advisory board provides recommendations and direct feedback to the EAC on a range of election administration topics, including, but not limited to, voter registration and voter list maintenance; voting system user practices; ballot administration (programming, printing, and logistics); processing, accounting, canvassing, auditing and testing of ballots, and certification of results.

EAC Vice Chair Hovland serves as the Designated Federal Officer (DFO) for the Local Leadership Council. The LLC met on February 21, 2023, to consider adoption of the board's bylaws, which were adopted at this meeting.

The LLC held its 2023 annual meeting July 20-21, 2023 in Washington, D.C. During this meeting, LLC members had the opportunity to hear from the EAC and our federal partners. The LLC members also had the opportunity to meet with other members from their regions. These conversations allowed LLC members to have discussions with other local election officials from other states. Additionally, the inaugural Executive Committee members were elected during the annual meeting. The Executive Committee consists of 10 members, two from each of the LLC's five regions. One Executive Committee member from each region also serves as the subcommittee chair for their region. The full board meetings were open to the public.

The following people serve as executive officers for the Local Leadership Council: Donna Johnston, Carly Koppes, Eric Van Lancker, Julie Freese, Mark Earley, Deidre Holden, Tammy Smith, Doris Reed-Young, and Nicholas Lima.



**Local Leadership Council members at their 2023 Annual Meeting on July 20, in Washington, D.C.**

# Local Leadership Council

The Local Leadership Council was comprised of the following members as of December 1, 2023.



## ALABAMA

**Andrea Lecroy**  
Probate Judge  
Marshall County, AL

**James Tatum**  
Probate Judge  
Bullock County, AL



## ALASKA

**Julie Husmann**  
Mat-Su Elections Supervisor  
Alaska Division of Elections, AK

**Lauri Wilson**  
Juneau Elections Supervisor  
Alaska Division of Elections, AK



## ARIZONA

**Scott Jarrett**  
Elections Director  
Maricopa County, AZ

**Rayleen Richards**  
Elections Director  
Navajo County, AZ



## ARKANSAS

**Vacant**

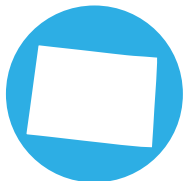
**Phyllis Rhynes**  
County Clerk  
Greene County, AR



## CALIFORNIA

**Donna M. Johnston**  
Registrar of Voters  
Sutter County, CA

**Ryan Ronco**  
Registrar of Voters  
Placer County, CA



## COLORADO

**Carly Koppes**  
County Clerk and Recorder  
Weld County, CO

**Lori Mitchell**  
County Clerk and Recorder  
Chaffee County, CO



## CONNECTICUT

**Tim De Carlo**  
Registrar of Voters  
City of Waterbury, CT

**Antoinette C. Spinelli**  
Town Clerk  
City of Waterbury, CT

# Local Leadership Council



## DELAWARE

**David Gilefski**

Deputy County Director  
New Castle County, DE

**Doris Young**

County Director  
Kent County, DE



## FLORIDA

**Mark Earley**

Supervisor of Elections  
Leon County, FL

**Wesley Wilcox**

Supervisor of Elections  
Marion County, FL



## GEORGIA

**Deidre Holden**

Director of Elections and Voter Registration  
Paulding County, GA

**Charlotte R. Sosebee**

Director of Elections and Voter Registration  
Athens-Clarke County, GA



## HAWAII

**Jade Fountain-Tanigawa**

County Clerk  
Kauai, HI

**Lyndon Yoshioka**

Election Administrator  
Kauai, HI



## IDAHO

**Lon Colton**

County Clerk  
Oneida County, ID

**Vacant**



## ILLINOIS

**Vacant**

**Don Gray**

County Clerk  
Sangamon County, IL



## INDIANA

**Jessica Bailey**

Clerk  
Porter County, IN

**Shelley Septer**

Clerk  
Huntington County, IN



## IOWA

**Denise Beyer**

County Auditor

Allamakee County, IA

**Eric Van Lancker**

County Auditor and Commissioner  
of Elections

Clinton County, IA

# Local Leadership Council



## KANSAS

**Rick Piepho**  
County Clerk  
Harvey County, KS

**Jamie Shew**  
County Clerk  
Douglas County, KS



## KENTUCKY

**Vacant**

**Vacant**



## LOUISIANA

**Bridget Hanna**  
Clerk of Court  
Ascension Parish, LA

**Steve Raborn**  
Registrar of Voters  
East Baton Rouge Parish, LA



## MAINE

**Lisa Goodwin**  
City Clerk  
City of Bangor, ME

**Kathleen M. Montejo**  
City Clerk  
City of Lewiston, ME



## MARYLAND

**Barry Jackson**  
Election Director  
Washington County, MD

**Ruie Lavoie**  
Election Director  
Baltimore County, MD



## MASSACHUSETTS

**Sergio Cornelio**  
City Clerk  
City of Everett, MA

**Danielle M. Sicard**  
Town Clerk  
Town of Easton, MA



## MICHIGAN

**Mary R. Clark**  
Township Clerk  
Delta Charter Township, MI

**Elizabeth Hundley**  
County Clerk  
Livingston County, MI



## MINNESOTA

**Marilee Peterson**  
County Auditor-Treasurer  
Sibley County, MN

**Michael Stalberger**  
County Elections Official  
Blue Earth County, MN

# Local Leadership Council



## MISSISSIPPI

**Leroy Lacy**  
Election Commissioner  
Madison County, MS

**Van Lowry**  
Election Commissioner  
Marion County, MS



## MISSOURI

**Brianna Lennon**  
County Clerk  
Boone County, MO

**Shane Schoeller**  
County Clerk  
Greene County, MO



## MONTANA

**Vacant**

**Vacant**



## NEBRASKA

**Amy Nelson**  
County Clerk  
Fillmore County, NE

**Tracy Overstreet**  
Election Commissioner  
Hall County, NE



## NEVADA

**Jessica Koepke**  
Deputy Clerk  
Humboldt County, NV

**Vacant**



## NEW HAMPSHIRE

**Sherry Farrell**  
Town Clerk  
Town of Londonderry, NH

**Nicole Merrill**  
Town Clerk  
Town of Windham, NH

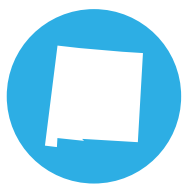


## NEW JERSEY

**Maureen Bugdon**  
Superintendent of Elections  
Atlantic County, NJ

**Shona Mack-Pollock**  
Superintendent of Elections  
Passaic County, NJ

# Local Leadership Council



## NEW MEXICO

**Amanda López-Askin**

County Clerk  
Doña Ana County, NM

**Naomi Maestas**

County Clerk  
Los Alamos County, NM



## NEW YORK

**Dustin Czarny**

Commissioner  
Onondaga County, NY

**Erik Haight**

Commissioner  
Dutchess County, NY



## NORTH CAROLINA

**Kellie Harris Hopkins**

Director of Elections  
Beaufort County, NC

**Sara LaVere**

Treasurer  
Brunswick County, NC



## NORTH DAKOTA

**Darlene Carpenter**

County Auditor  
McHenry County, ND

**Dawn Rhone**

County Auditor  
Morton County, ND



## OHIO

**Sherry Poland**

Director of Elections  
Hamilton County, OH

**Brian Sleeth**

Director of Elections  
Warren County, OH



## OKLAHOMA

**Gwen Freeman**

Election Board Secretary  
Tulsa County, OK

**Callee Sander**

Election Board Secretary  
Dewey County, OK



## OREGON

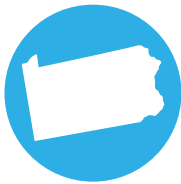
**Dan Lonai**

County Clerk  
Umatilla County, OR

**Tim Scott**

Director of Elections  
Multnomah County, OR

# Local Leadership Council



## PENNSYLVANIA

### Tim Benyo

Chief Clerk and Director of Elections  
Lehigh County, PA

### Thad Hall

Director of Elections  
Mercer County, PA



## RHODE ISLAND

### Nicholas J. Lima

Registrar/Director of Elections  
City of Cranston, RI

### Jacqueline S. Schulz

Registrar of Voters  
Town of Portsmouth, RI



## SOUTH CAROLINA

### Cynthia D. Holland

Director, Board of Voter  
Registration and Elections  
Aiken County, SC

### Marie S. Smalls

Director, Board of Voter  
Registration and Elections  
Beaufort County, SC



## SOUTH DAKOTA

### Susan Kiepke

County Auditor  
Davison County, SD

### Julie Bartling

County Auditor  
Gregory County, SD



## TENNESSEE

### Tammy Smith

Administrator of Elections  
Wilson County, TN

### Vacant



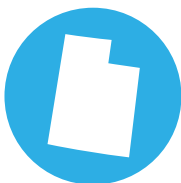
## TEXAS

### Remi Garza

Elections Administrator  
Cameron County, TX

### Trudy Hancock

Elections Administrator  
Brazos County, TX



## UTAH

### Ricky Hatch

County Clerk/Auditor  
Weber County, UT

### Marki Rowley

County Clerk  
Millard County, UT



# Local Leadership Council



## VERMONT

Vacant Vacant



## VIRGINIA

Vacant **Barbara Tabb**  
Electoral Board Member  
Prince George County, VA



## WASHINGTON

**Garth Fell** **Skip Moore**  
County Auditor County Auditor  
Snohomish County, WA Chelan County, WA



## WEST VIRGINIA

**Michelle Holly** **Linda Huggins**  
County Clerk County Clerk  
Fayette County, WV Preston County, WV



## WISCONSIN

**Wendy Christensen** **Diane Coenen**  
County Clerk City Clerk  
Racine County, WI City of Oconomowoc, WI



## WYOMING

**Julie Freese** **Debra Lee**  
County Clerk County Clerk  
Fremont County, WY Laramie County, WY



# Standards Board



**Standards Board members at their 2023 Annual Meeting in Phoenix, Arizona, on April 18 and 19.**

HAVA designates a 110-member Standards Board to assist the EAC in carrying out its mandates under the law. The board consists of 55 state election officials selected by their respective chief state election official, and 55 local election officials chosen through a process supervised by the chief state election official. HAVA prohibits any two members representing the same state to be members of the same political party. The board selects nine members to serve as an executive board, of which not more than five are state election officials, not more than five are local election officials, and not more than five are members of the same political party.

EAC Commissioner Hicks currently serves as the Designated Federal Officer (DFO) for the Standards Board. The EAC held the Standards Board's annual meeting in-person in Phoenix, Arizona on April 18-19, 2023.

During the meeting, members reviewed the VVSG 2.0 Requirements and implementation, reviewed the status of the EAC's e-poll book pilot program, discussed ongoing EAC programs, and addressed election official security and mental health concerns. The Board also elected nine members to the Executive Board Committee. In addition to regular business, the Maricopa County Elections Department hosted members for a tour of their facilities and to see how the office has increased security in recent years.

The following people serve as executive officers for the Standards Board: Janine Petty, Derrin Robinson, Maria Pangelinan, Nancy Boren, Andrew Dowd, J. Bradley King, Dwight Shellman III, and Jameson Shew.

# Standards Board

The Standards Board was comprised of the following members as of November 1, 2023.



## ALABAMA

### STATE

#### Wes Allen

Alabama Secretary of State  
Montgomery, AL

### LOCAL

#### Laurie Shultz Hall

Probate Judge, Marengo County  
Linden, AL



## ALASKA

### STATE

#### Carol Beecher

Director  
Juneau, AK

### LOCAL

#### Michaela Thompson

Administrative Manager  
Anchorage, AK



## AMERICAN SAMOA

### STATE

#### Alofia E. Po'a

Registration Division Head  
Pago Pago, AS

### LOCAL

#### Evangelina Lise Tauoa

Administration Division Head  
Pago Pago, AS



## ARIZONA

### STATE

#### Adrian Fontes

Secretary of State  
Phoenix, AZ

### LOCAL

#### Janine Petty

Senior Director of Voter Registration  
Phoenix, AZ



## ARKANSAS

### STATE

#### John Thurston

Secretary of State  
Little Rock, AR

### LOCAL

#### Melanie Clark

Jackson County Clerk  
Newport, AR



## CALIFORNIA

### STATE

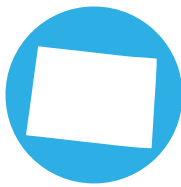
#### Susan Lapsley

Deputy Secretary of State  
Sacramento, CA

### LOCAL

#### Vacant

# Standards Board



## COLORADO

### STATE

**Dwight K. Shellman III**  
 County Regulation and Support Manager  
 Colorado State Elections Division  
 Denver, CO

### LOCAL

**Rene Warner**  
 Chief Deputy Clerk  
 Delta County Clerk and Recorder's Office  
 Delta, CO



## CONNECTICUT

### STATE

**Gabe Rosenberg**  
 Chief of Staff and General Counsel  
 Hartford, CT

### LOCAL

**Timothy De Carlo**  
 Republican Registrar of Voters  
 Waterbury, CT



## DELAWARE

### STATE

**Anthony Albence**  
 State Election Commissioner  
 Dover, DE

### LOCAL

**Ralph Artigliere**  
 Deputy County Director, Kent County Office  
 Dover, DE



## DISTRICT OF COLUMBIA

### STATE

**Monica H. Evans**  
 Executive Director  
 Washington, D.C.

### LOCAL

**James Caleb Boggs III**  
 Board Member  
 Washington, D.C.



## FLORIDA

### STATE

**Maria Matthews**  
 State Director, Division of Elections  
 Tallahassee, FL

### LOCAL

**Paul Lux**  
 Supervisor of Elections, Okaloosa County  
 Crestview, FL



## GEORGIA

### STATE

**Bradford Raffensperger**  
 Secretary of State  
 Atlanta, GA

### LOCAL

**Nancy Boren**  
 Director of Elections and Voter Registration  
 Columbus, GA



## GUAM

### STATE

**Maria I.D. Pangelinan**  
 Guam Election Commission Executive Director  
 Tamuning, GU

### LOCAL

**Christiana J. Ramirez**  
 Guam Election Commission  
 Program Coordinator  
 Tamuning, GU

# Standards Board



HAWAII	
STATE	LOCAL
<b>Kristen Uyeda</b> Ballot Operations Section Head Pearl City, HI	<b>Rex Quidilla</b> Election Administrator Honolulu, HI



IDAHO	
STATE	LOCAL
<b>Daniel Lee</b> Voting Systems Specialist Boise, ID	<b>Patty Weeks</b> County Clerk Lewiston, ID



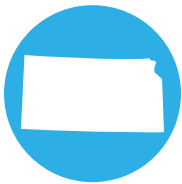
ILLINOIS	
STATE	LOCAL
<b>John Oldfield</b> Director of Voting and Registration Systems Springfield, IL	<b>Charles Holiday</b> Executive Director, Chicago Board of Elections Chicago, IL



INDIANA	
STATE	LOCAL
<b>J. Bradley King</b> Co-Director of the Indiana Election Division Indianapolis, IN	<b>Nicole Browne</b> Monroe County Clerk Bloomington, IN



IOWA	
STATE	LOCAL
<b>Heidi L. Burhans</b> Director of Elections Des Moines, IA	<b>Doreen Pliner</b> Webster County Auditor Fort Dodge, IA



KANSAS	
STATE	LOCAL
<b>Bryan Caskey</b> Director of Elections Topeka, KS	<b>Jameson Shew</b> Douglas County Clerk Lawrence, Kansas



KENTUCKY	
STATE	LOCAL
<b>Jennifer Scutchfield</b> Assistant Secretary of State Frankfort, KY	<b>Jeff Hancock</b> Franklin County Clerk Frankfort, KY

# Standards Board



**LOUISIANA**

**STATE**

**R. Kyle Ardoin**  
Secretary of State  
Baton Rouge, LA

**LOCAL**

**Mike Spence**  
Caddo Parish Clerk of Court  
Shreveport, LA



**MAINE**

**STATE**

**Julie L. Flynn**  
Deputy Secretary of State, Corporations,  
Elections and Commissions  
Augusta, ME

**LOCAL**

**Kathleen M. Montejo**  
City Clerk  
Lewiston, ME



**MARYLAND**

**STATE**

**Katherine Berry**  
Deputy Administrator  
  
Annapolis, MD

**LOCAL**

**Guy Mickley**  
Election Director, Howard County  
Board of Elections  
Columbia, MD



**MASSACHUSETTS**

**STATE**

**Michelle K. Tassinari**  
First Deputy Secretary  
Boston, MA

**LOCAL**

**Andrew T. Dowd**  
Northborough Town Clerk  
Northborough, MA



**MICHIGAN**

**STATE**

**Jocelyn Benson**  
Secretary of State  
Lansing, MI

**LOCAL**

**Justin Roebuck**  
Ottawa County Clerk  
West Olive, MI



**MINNESOTA**

**STATE**

**David Maeda**  
Director of Elections  
Minnesota Secretary of State Office  
St. Paul, MN

**LOCAL**

**Debbie Erickson**  
Administrative Services Director,  
Crow Wing County  
Brainerd, MN

# Standards Board



## MISSISSIPPI

### STATE

**Michael Watson**  
Secretary of State  
Jackson, MS

### LOCAL

**Timaka James-Jones**  
Circuit Court Clerk of Humphreys County  
Belzoni, MS



## MISSOURI

### STATE

**Jay Ashcroft**  
Secretary of State  
Jefferson City, MO

### LOCAL

**Batina Dodge**  
Scotland County Clerk  
Memphis, MO



## MONTANA

### STATE

**Dana Corson**  
Director of Elections and Voter Services  
Helena, MT

### LOCAL

**Lexis Dixon**  
Hill County Clerk and Recorder/Election Administrator  
Havre, MT



## NEBRASKA

### STATE

**Andrew Buller**  
Assistant Deputy for Elections  
Lincoln, NE

### LOCAL

**Brian Kruse**  
Douglas County Election Commissioner  
Omaha, NE



## NEVADA

### STATE

**Francisco V. Aguilar**  
Nevada Secretary of State  
Carson City, NV

### LOCAL

**Tami Rae Spero**  
Humboldt County Clerk  
Winnemucca, NV



## NEW HAMPSHIRE

### STATE

**Patricia Piecuch**  
State Election Director  
Concord, NH

### LOCAL

**Robert Dezmelyk**  
Moderator, Town of Newton  
Newton, NH

# Standards Board



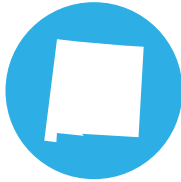
## NEW JERSEY

### STATE

**Lauren Zyriek Enriquez**  
Assistant Secretary of State  
Trenton, NJ

### LOCAL

**Beth Thompson**  
Administrator, Hunterdon County Board of Elections  
Flemington, NJ



## NEW MEXICO

### STATE

**Mandy Vigil**  
State Election Director  
Santa Fe, NM

### LOCAL

**C.J. Garrison**  
Harding County Clerk  
Mosquero, NM



## NEW YORK

### STATE

**Douglas A. Kellner**  
Commissioner, Co-Chair  
NYS Board of Elections  
New York, NY

### LOCAL

**Brian C. Abram**  
Republican Commissioner  
Chautauqua County Board of Elections  
Mayville, NY



## NORTH CAROLINA

### STATE

**Bret Kelly**  
Chief Information Officer  
Raleigh, NC

### LOCAL

**Michael Dickerson**  
Mecklenburg County Director of Elections  
Charlotte, NC



## NORTH DAKOTA

### STATE

**Erika White**  
Elections Director  
Bismarck, ND

### LOCAL

**Erica Johnsrud**  
McKenzie County Auditor  
Watford City, ND



## OHIO

### STATE

**Vacant**

### LOCAL

**Brian Sleeth**  
Director, Warren County Board of Elections  
Lebanon, OH



# Standards Board



OKLAHOMA	
STATE	LOCAL
<b>Carol J. Morris</b> Director of Ballot Generation Services Election Board Oklahoma City, OK	<b>Jana Maddux</b> Secretary, Roger Mills County Election Board Cheyenne, OK



OREGON	
STATE	LOCAL
<b>Molly Woon</b> Interim Elections Director Salem, OR	<b>Derrin (Dag) Robinson</b> Harney County Clerk Burns, OR



PENNSYLVANIA	
STATE	LOCAL
<b>Kori House</b> Assistant Deputy Secretary of State for Elections and Commissions Harrisburg, PA	<b>Tonia Fernandez</b> Election Supervisor Erie, PA



PUERTO RICO	
STATE	LOCAL
<b>Norma Figueroa Morales</b> Absentee and Early Administrative Board President San Juan, PR	<b>Bethzaida Gonzalez Redondo</b> Absentee and Early Administrative Board Member San Juan, PR



RHODE ISLAND	
STATE	LOCAL
<b>Kathy Placencia</b> Administrator of Elections Providence, RI	<b>Nick Lima</b> Registrar/Director of Elections Cranston, RI



SOUTH CAROLINA	
STATE	LOCAL
<b>Howard Knapp</b> Executive Director, SC State Election Commission Columbia, SC	<b>Laura Booth</b> Director, Anderson County Board of Voter Registration and Elections Anderson, SC

# Standards Board



## SOUTH DAKOTA

### STATE

**Rachel Soulek**

Director, Division of Elections  
Pierre, SD

### LOCAL

**Carri R. Crum**

Clay County Auditor  
Vermillion, SD



## TENNESSEE

### STATE

**Mark Goins**

Coordinator of Elections  
Nashville, TN

### LOCAL

**Paige Burcham Dennis**

Obion County Election Commissioner  
South Fulton, TN



## TEXAS

### STATE

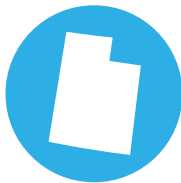
**Christina Adkins**

Director of Elections  
Austin, TX

### LOCAL

**Heather Hawthorne**

Chambers County Clerk  
Anahuac, TX



## UTAH

### STATE

**Shelly Jackson**

Deputy Director of Elections  
Salt Lake City, UT

### LOCAL

**Vacant**



## VERMONT

### STATE

**William Senning**

Director of Elections and Campaign Finance  
Montpelier, VT

### LOCAL

**Sandra “Sandy” Pinsonault, MMC**

Dorset Town Clerk  
Dorset, VT



## VIRGIN ISLANDS

### STATE

**Caroline F. Fawkes**

Supervisor of Elections  
Kingshill, VI

### LOCAL

**Alecia Wells**

Chairwoman, Board of Elections  
Charlotte Amalie, STT

# Standards Board



VIRGINIA	
STATE	LOCAL
<b>Susan Beals</b> Commissioner of Elections Richmond, VA	<b>Vacant</b>



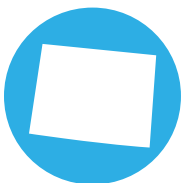
WASHINGTON	
STATE	LOCAL
<b>Stuart Holmes</b> Acting Director of Elections Olympia, WA	<b>Lori Larson</b> Stevens County Auditor Colville, WA



WEST VIRGINIA	
STATE	LOCAL
<b>Brittany Westfall</b> Director of Elections Charleston, WV	<b>Brian Wood</b> Putnam County Clerk Winfield, WV



WISCONSIN	
STATE	LOCAL
<b>Meagan Wolfe</b> Administrator of Elections Madison, WI	<b>Lori Stottler</b> Clerk, City of Janesville Janesville, WI



WYOMING	
STATE	LOCAL
<b>Jesse Naiman</b> Deputy Secretary of State Cheyenne, WY	<b>Kayla White</b> Albany County Clerk Laramie, WY



## Board of Advisors



**Board of Advisors members at their 2023 Annual Meeting in Washington, D.C., on April 25 and 26.**

The Board of Advisors is a 35-member committee composed of representatives from the National Governors Association (NGA); National Conference of State Legislatures (NCSA); National Association of Secretaries of State (NASS); The National Association of State Election Directors (NASED); National Association of Counties (NACo); the International Association of Government Officials (iGO); Election Center; International Association of Clerks, Recorders, Election Officials, and Treasurers; The U.S. Commission on Civil Rights; and Architectural and the Transportation Barriers Compliance Board.

Additional members include representatives from the U.S. Department of Justice, Office of Public Integrity, and the Civil Rights Division; the director of the U.S. Department of Defense Federal Voting Assistance Program; four professionals from the field of science and technology, one each appointed by the Speaker and the Minority Leader of the U.S. House of Representatives and the Majority and Minority leaders of the U.S. Senate; and eight members representing voter interests, with the chairs and the ranking minority members of the U.S. House of Representatives Committee on House Administration and the U.S. Senate Committee on Rules and Administration each appointing two members. Following the passage of HAVA, the National Association of County Recorders, Election Officials and Clerks and the International Association of Clerks, Recorders, Election Officials, and Treasurers merged to form the International Association of Government Officials.

EAC Commissioner Palmer currently serves as the Designated Federal Officer (DFO) for the Board of Advisors. The EAC organized the Board of Advisors' annual meeting on April 25-26, 2023. The meeting was held in-person in Washington D.C. and was open to the public. Members had discussions on election audits, public records requests, threats to election officials and working with local law enforcement, and ongoing EAC programs. They also discussed VVSG 2.0, the EAC's Voluntary Electronic Poll Book (EPB) pilot program, and the impacts of the National Voter Registration Act (NVRA) and HAVA.

In addition to the regular meeting activities, members heard remarks from Representative Bryan Steil, Chairman of the Committee on House Administration, and Representative Joe Morelle, Ranking Member of the Committee on House Administration.

The following people serve as executive officers for the Board of Advisors: Gregory Moore, Ricky Hatch, and Mark Ritchie.

# Board of Advisors



Board of Advisors members at their 2023 Annual Meeting in Washington, D.C., on April 25 and 26.

The Board of Advisors was comprised of the following members as of November 1, 2023.

MEMBER	POSITION	APPOINTING ENTITY
<b>Hannah Ibanez</b>	Board Member	Architectural and Transportation Barrier Compliance Board
<b>Benjamin Nadolsky</b>	Board Member	Architectural and Transportation Barrier Compliance Board
<b>Robert J. Heberle</b>	Director, Election Crimes Branch, Public Integrity Section, U.S. Department of Justice	Chief, Office of Public Integrity, U.S. Department of Justice
<b>Chris Herren</b>	Chief, Voting Section, Civil Rights Division, U.S. Department of Justice	Chief, Voting Section, Civil Rights Division, U.S. Department of Justice
<b>J. Scott Wiedmann</b>	Acting Director, Federal Voting Assistance Program, U.S. Department of Defense	Director, Federal Voting Assistance Program, U.S. Department of Defense
<b>Gregory T. Moore</b>	President and CEO, Promise of Democracy Foundation	House Administration - Ranking Member
<b>Thomas F. Ferrarese</b>	Former Commissioner of Elections, Monroe County, NY	House Administration - Ranking Member
<b>John G. Fogarty</b>	Senior Counsel	House Administration - Chair
<b>Don Gray</b>	County Clerk, Sagamon County, IL	House Administration - Chair

# Board of Advisors

MEMBER	POSITION	APPOINTING ENTITY
<b>Elliot Berke</b>	Managing Partner, Berke Farah LLP	Speaker of the House
<b>Eric Fey</b>	Director of Elections, St. Louis County Election Board	International Association of Government Officials
<b>Christine Walker</b>	County Clerk, Medford, OR	International Association of Government Officials
<b>Ricky Hatch</b>	County Clerk/Auditor, Weber County, UT	National Association of Counties
<b>Isaac Cramer</b>	Executive Director, Charleston County Board of Elections	National Association of Counties
<b>The Honorable Scott Schwab</b>	KS Secretary of State and NASS President	National Association of Secretaries of State
<b>The Honorable Tahesha Way</b>	NJ Secretary of State and NASS Immediate Past President	National Association of Secretaries of State
<b>Howard Knapp</b>	Executive Director, South Carolina Election Commission	National Association of State Election Directors
<b>Jonathan Brater</b>	Director of Elections, Michigan Bureau of Elections	National Association of State Election Directors
<b>Representative Kevin Bratcher</b>	Kentucky House of Representatives	National Conference of State Legislatures
<b>Senator Cheryl Kagan</b>	Maryland State Senate	National Conference of State Legislatures
<b>Ryan Cowley</b>	Director of Elections, Utah	National Governors Association
<b>J. Anthony Penry</b>	Deputy Securities Administrator and Director, North Carolina Secretary of State	National Governors Association
<b>Barbara Simons, PhD</b>	Association for Computing Machinery	Senate Majority Leader

# Board of Advisors

MEMBER	POSITION	APPOINTING ENTITY
<b>Sarah Ball Johnson</b>	City Clerk, Colorado Springs, CO	Senate Minority Leader
<b>James Dickson</b>	Retired	Senate Rules and Administration Committee - Chair
<b>Mark Ritchie</b>	Civilian Aide, Secretary of U.S. Army	Senate Rules and Administration Committee - Chair
<b>Rick Stream</b>	Republican Director of Elections, St. Louis County, MO	Senate Rules and Administration Committee - Ranking Member
<b>Shane Schoeller</b>	Clerk, Greene County, MO	Senate Rules and Administration Committee - Ranking Member
<b>Philip B. Stark</b>	Distinguished Professor of Statistics, University of California - Berkeley	House Minority Leader
<b>Joseph Paul Gloria</b>	Chief Executive Officer, Operations	The Election Center
<b>Dean Logan</b>	Registrar-Recorder/County Clerk, Los Angeles County, CA	The Election Center
<b>Cleta Mitchell</b>	Senior Legal Fellow, Conservative Partnership Institute	United States Commission on Civil Rights
<b>Jenny Carroll</b>	Wiggins, Child, Quinn, and Pantazis; Professor of Law, University of Alabama School of Law	United States Commission on Civil Rights
<b>Vacant</b>	Vacant	United States Conference of Mayors
<b>Elizabeth (Liz) Howard</b>	Counsel, Brennan Center for Justice	United States Conference of Mayors



**A break-out session at the LLC 2023 Annual Meeting on July 20, in Washington, D.C.**



**Standards Board members at their 2023 Annual Meeting in Phoenix, Arizona, on April 18 and 19.**



**House Committee on Administration Ranking Member, Representative Joseph Morelle addresses members at the 2023 Board of Advisors Annual Meeting**



**House Committee on Administration Chairman, Representative Bryan Steil and Commissioner Donald Palmer at the 2023 Board of Advisors Annual Meeting**





# Appendix

# Election Security

STATE	AWARD	EXPENDITURES	PERCENT EXPENDED
Alabama	\$15,223,778	\$9,288,342	61.01%
Alaska	\$8,000,000	\$5,306,823	66.34%
American Samoa*	\$1,600,000	\$1,308,984	81.81%
Arizona	\$18,570,974	\$13,997,799	75.37%
Arkansas	\$11,503,000	\$5,971,772	51.91%
California	\$85,154,834	\$46,803,267	54.96%
Colorado	\$15,821,719	\$4,281,653	27.06%
Connecticut	\$12,876,298	\$12,876,298	100.00%
Delaware*	\$8,036,503	\$6,303,196	78.43%
District of Columbia	\$8,000,000	\$6,433,093	80.41%
Florida*	\$47,683,053	\$35,125,544	73.66%
Georgia*	\$25,564,396	\$24,139,898	94.43%
Guam	\$1,200,000	\$1,200,000	100.00%
Hawaii	\$8,642,675	\$2,259,406	26.14%
Idaho	\$8,804,176	\$5,245,587	59.58%
Illinois	\$32,419,386	\$16,180,088	49.91%
Indiana	\$18,726,967	\$18,726,967	100.00%
Iowa	\$11,786,087	\$5,824,689	49.42%
Kansas	\$11,308,516	\$4,528,665	40.05%
Kentucky	\$14,265,189	\$10,551,486	73.97%
Louisiana	\$14,524,875	\$0	0.00%
Maine	\$8,643,743	\$4,128,301	47.76%
Maryland	\$17,463,045	\$6,445,787	36.91%
Massachusetts	\$19,522,796	\$10,820,188	55.42%
Michigan	\$26,309,809	\$13,456,685	51.15%
Minnesota	\$16,316,526	\$6,631,903	40.65%
Mississippi*	\$11,521,137	\$7,030,702	61.02%
Missouri*	\$17,804,155	\$8,010,780	44.99%
Montana	\$8,133,535	\$5,028,389	61.82%

# Election Security

STATE	AWARD	EXPENDITURES	PERCENT EXPENDED
Nebraska	\$9,422,268	\$3,586,601	38.07%
Nevada	\$11,083,287	\$4,508,724	40.68%
New Hampshire	\$8,582,633	\$2,249,042	26.20%
New Jersey	\$24,065,815	\$9,774,458	40.62%
New Mexico	\$9,853,131	\$4,682,654	47.52%
New York	\$47,871,656	\$27,599,363	57.65%
North Carolina*	\$25,684,846	\$23,169,428	90.21%
North Dakota	\$8,000,000	\$2,651,186	33.14%
Northern Mariana Islands*	\$1,000,000	\$505,902	50.59%
Ohio	\$29,913,519	\$28,458,290	95.14%
Oklahoma	\$11,036,835	\$2,494,087	22.60%
Oregon	\$13,392,029	\$7,794,442	58.20%
Pennsylvania	\$33,063,403	\$27,625,208	83.55%
Puerto Rico	\$8,932,546	\$3,152,810	35.30%
Rhode Island	\$8,216,180	\$4,317,186	52.54%
South Carolina	\$15,003,757	\$13,011,759	86.72%
South Dakota	\$8,000,000	\$2,967,020	37.09%
Tennessee	\$18,731,714	\$8,452,723	45.13%
Texas	\$57,933,279	\$36,143,782	62.39%
U.S. Virgin Islands	\$1,600,000	\$1,213,168	75.82%
Utah	\$10,728,717	\$3,253,887	30.33%
Vermont	\$8,000,000	\$2,115,398	26.44%
Virginia	\$22,436,530	\$15,417,485	68.72%
Washington	\$19,686,441	\$10,109,856	51.35%
West Virginia	\$9,666,930	\$9,666,930	100.00%
Wisconsin	\$17,209,648	\$11,457,201	66.57%
Wyoming	\$8,000,000	\$3,721,170	46.51%
<b>Total</b>	<b>\$952,542,336</b>	<b>\$568,006,052</b>	<b>59.63%</b>

\*2023 annual report is late as of 1/19/24; Expenditures reflect most recently submitted report

# Section 101

STATE	AWARD	EXPENDED	PERCENT EXPENDED
Alabama	\$4,989,605	\$4,823,431	96.67%
California	\$26,874,597	\$26,874,597	100.00%
Georgia	\$7,816,328	\$7,816,328	100.00%
Hawaii	\$5,000,000	\$4,780,622	95.61%
Illinois*	\$11,129,030	\$11,129,030	100.00%
Kansas	\$5,000,000	\$4,368,013	87.36%
New Hampshire	\$5,000,000	\$4,624,200	92.48%
New Jersey*	\$8,141,208	\$8,141,208	100.00%
New York	\$16,494,325	\$13,495,890	81.82%
Puerto Rico*	\$3,151,144	\$3,151,144	100.00%
South Carolina	\$4,652,412	\$4,652,412	100.00%
South Dakota	\$5,000,000	\$5,000,000	100.00%
Tennessee*	\$6,004,507	\$6,004,507	100.00%
Wyoming	\$5,000,000	\$5,000,000	100.00%
<b>Total</b>	<b>\$114,253,156.00</b>	<b>\$109,861,382.00</b>	<b>96.16%</b>

\*Grant is in closeout

# 251 Requirement Payments

STATE	AWARD	EXPENDED	PERCENT EXPENDED
Alabama	\$40,247,219	\$40,227,898	99.95%
Alaska	\$13,021,803	\$12,710,402	97.61%
Arizona	\$45,516,688	\$45,516,688	100.00%
California	\$296,305,593	\$291,709,580	98.45%
Colorado*	\$38,767,048	\$38,767,048	100.00%
Florida*	\$148,633,048	\$148,633,048	100.00%
Georgia	\$72,641,827	\$71,665,805	98.66%
Guam*	\$2,319,361	\$2,319,361	100.00%
Hawaii	\$13,028,257	\$13,028,257	100.00%
Illinois	\$110,597,147	\$109,629,213	99.12%
Indiana**	\$54,440,282	\$47,816,534	87.83%
Kansas	\$24,033,425	\$24,033,425	100.00%
Kentucky	\$36,919,261	\$32,256,384	87.37%
Massachusetts	\$58,589,549	\$47,934,973	81.81%
Minnesota	\$43,962,194	\$43,962,194	100.00%
Mississippi	\$25,164,294	\$25,164,294	100.00%
Mississippi	\$25,164,294	\$25,152,465	100.00%

# 251 Requirement Payments

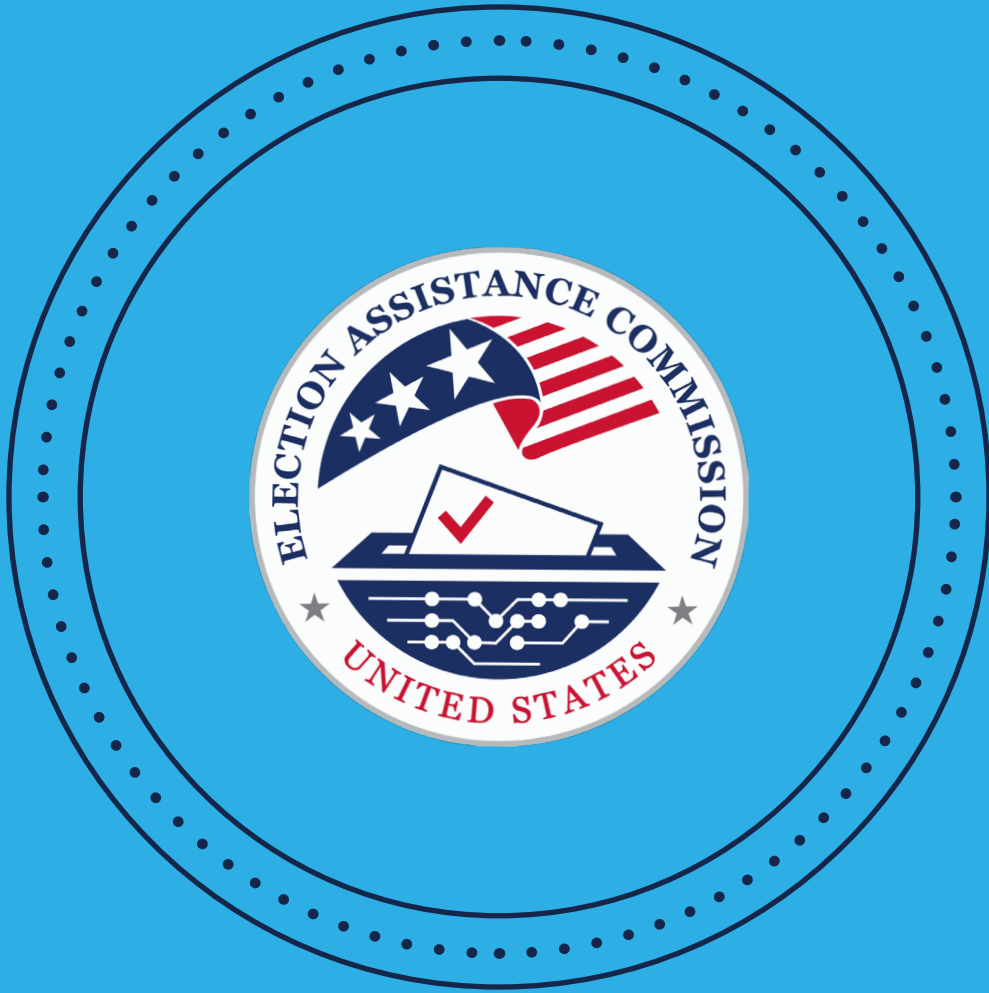
STATE	AWARD	EXPENDED	PERCENT EXPENDED
New Hampshire	\$13,028,257	\$10,719,408	82.28%
New York	\$172,076,865	\$172,076,865	100.00%
North Carolina*	\$73,460,046	\$73,460,046	100.00%
Oklahoma	\$31,043,081	\$31,043,081	100.00%
Pennsylvania	\$112,821,809	\$112,473,143	99.69%
Puerto Rico	\$5,868,252	\$5,862,364	99.90%
Rhode Island*	\$13,028,257	\$13,028,257	100.00%
South Carolina	\$36,384,617	\$36,384,617	100.00%
South Dakota	\$13,028,257	\$13,028,257	100.00%
Tennessee	\$51,877,745	\$26,099,961	50.31%
Utah	\$18,491,597	\$17,905,798	96.83%
Vermont	\$12,453,257	\$12,453,257	100.00%
Washington	\$52,955,253	\$52,955,253	100.00%
West Virginia	\$17,184,961	\$17,123,132	99.64%
<b>Total</b>	<b>\$1,634,860,993</b>	<b>\$1,589,988,544</b>	<b>96.49%</b>

\*Grant is in closeout

\*\* 2023 report is late as of 1/19/24; Expenditures reflect most recently submitted report

# HAVA CARES Grant Chart as of 12/31/2023

DESCRIPTION	AMOUNT	PERCENT OF TOTAL
2020 CARES Appropriation	\$400,000,000	100.00%
Federal Expenditures	\$333,464,428	83.37%
Federal Funds Unrequested	\$2,794,714.00	0.70%
Federal Funds Returned	\$63,740,859.19	15.94%



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